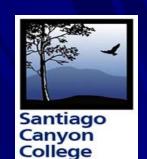




**RANCHO SANTIAGO** COMMUNITY COLLEGE DISTRICT



### <u>Centennial Education Center</u> <u>2011-2012</u> <u>Budget Forum</u>

#### November 15, 2011

#### State Budget Overview

- Approved by the Legislature with majority vote in June
  - Included \$4 billion in additional expected revenues
  - Automatic trigger cuts
    - Trigger 1
    - Trigger 2

Cuts to community colleges

- \$400 million cut to base apportionment
- \$110 million in increased fee revenue
  Enrollment fee increase from \$26 to \$36/unit

\$129 million in new deferrals (IOU's)
 RSCCD state funding reduction of \$7.9 million

### State Budget Overview

State revenues intentionally overstated in order to approve state budget on simple majority Waiting for economy to get stronger State expenditures intentionally understated Many are subject to lawsuits More accounting tricks (deferrals), shifts and internal borrowing "Suspension" of Proposition 98 minimum funding - With simple majority vote?

#### State Budget - What's Not Included for CCCs

# No Cost of Living Allowance (COLA) Fourth year in a row without COLA

California Community Colleges COLA History					
Fiscal Year	CCC COLA	Statutory			
2001-02	3.87	3.87			
2002-03	2.00	1.66			
2003-04	0.00	1.86			
2004-05	2.41	2.41			
2005-06	4.23	4.23			
2006-07	5.92	5.92			
2007-08	4.53	4.53			
2008-09	0.00	5.66			
2009-10	0.00	5.02			
2010-11	0.00	(0.38)			
2011-12	0.00	2.24			

#### No Growth for student classes

#### More State Apportionment Deferrals

- Additional \$129 million state-wide deferral (IOU's)
- Total deferrals now at \$961 million for CCCs
- \$24.1 million deferral at year end for RSCCD
- Deferral mechanism is how state is able to maintain same level of funding to education without the additional revenue sources
- Now over 30% of state apportionment funds are provided in the succeeding fiscal year
- Creates monumental cash flow problem for districts every June through end of October

Fourth year of state and national recession -08/09, 09/10, 10/11 and 11/12 State Legislature has not realistically dealt with the state budget crisis - Waiting for economy to come around When the state collects less revenue subject to Proposition 98 funding guarantees, it automatically reduces funding for K-14 education

#### Proposition 98 (K-14) funding formula

- Prop 98 entitled to about 45% of state <u>revenues</u>
- Community colleges entitled to approximately 11% share of Prop 98 revenues
- RSCCD is approximately 2.5% share of the total California community colleges allocation (FTES basis)
- For every \$1 billion shortfall in state revenue collections, RSCCD is reduced proportionately
  Prop 98 entitled to approximately 45% share (\$450 million)
  Community colleges share approximately 11% (\$49.5 million)
  RSCCD share approximately 2.5% (\$1.2 million)

- LAO California's Fiscal Outlook report due out tomorrow
  - First half of trigger language estimates
- State Controller's October revenue report released last week
  - Year to date: collections short \$1.5 billion in revenue compared to state budget act estimates (which included \$4 billion extra)
  - Also, State has \$1.7 billion more in expenses year to date than budgeted
  - Concern with state short on cash

- Current year state budget shortfall now estimated at \$4+ billion
- Rumors are that 2012-2013 state budget deficit estimated at least \$8 to \$12 billion
- Department of Finance (DOF) will project their estimates of current fiscal year by December 15<sup>th</sup>
- Triggers are based on the higher of the two projections

### State Budget Triggers

- Automatic as of January 1, 2012
  - Must decide by December 15, 2011
- "chatter" in Sacramento is that Legislature does not want triggers implemented
  - Too onerous on K-12
  - Wants to open budget discussions
    Wall street credit rating pressures
    Governor has said no
  - Most likely "kick the can" into 2012-2013 budget process
    - Triggers becomes first cuts in new budget
  - More K-14 apportionment deferrals predicted in current fiscal year due to State cash shortage

#### State Budget Triggers

#### Trigger 0

- at least \$3 of the \$4 billion additional revenue materializes
  - No additional funding cuts

#### Trigger 1

- between \$2 and \$3 billion of additional revenue materializes
  - \$30 million apportionment cut to community colleges
  - increase in fees of \$10, from \$36/unit to \$46/unit (July 1, 2012)
  - RSCCD additional \$900k mid-year funding cut

#### Trigger 2

- between \$0 and \$2 billion of additional revenue materializes
  - Trigger 1 cut and fee increase
  - PLUS a \$72 million additional apportionment cut
  - RSCCD additional \$2 million mid-year funding cut

## 2011-2012 RSCCD Budget

- July 1, 2011 beginning balance
  - \$47,079,378
- June 30, 2012 projected ending balance
  - \$38,167,197
- Spend down of beginning balance
  - (\$8.9 million)
  - Assumes all expenditure line item budgets will be spent
    - All authorized positions funded including benefits
  - Does not include potential Trigger 2 reductions of -\$2 million
- If Trigger 2 cuts are included, current year spend down will increase to \$11 million, therefore, the June 30, 2012 ending balance would be approximately \$36 million

### Increase in 2010-2011 Fund Balance

#### RANCHO SANTIAGO COMMUNITY COLLEGE DISTRICT

	Not Included	
	in the budget	
	for	
	FY 2010-11	
Workload reduction and deficit	\$ 7,514,795	
OEC center 2010-11	1,107,182	
OEC center 2009-10	1,107,182	
2.21 % growth	3,079,583	
Expenditure savings/Vacant positions savings	2,812,277	
Total	15,621,019	
Beginning balance 7/1/2010	32,190,876	
Ending balance 6/30/2011	\$ 47,811,895	
2010-11 Second Principal Apportionment 6/17/11 Deficit	(732,517)	
Ending balance for 6/30/2011 on 9/7/2011	\$ 47,079,378	

## RSCCD Budget

- Ending/beginning balance is being used to avoid additional reductions over the next two to three years
  - Hopefully until state economy begins to recover
- Beginning fund balance is one time money
  - Cannot be used for ongoing costs
- Without spending down of beginning balance, in excess of 5% reserve, we would need to make additional budget cuts
- Multi-year projections demonstrate this

#### **Unrestricted General Fund Multi-Year Projection**

	2011-2012 Adopted <u>Budget</u>	2012-2013 Projected <u>Budget</u>	2013-2014 Projected <u>Budget</u>	2014-2015 Projected <u>Budget</u>
Multi-Year Projection:				
Beginning Balance	\$46,510,630	\$38,163,936	\$25,485,673	\$8,650,572
Total Revenue	135,502,156	135,502,156	135,502,156	135,502,156
Total Expenditure	<u>143,848,850</u>	<u>148,180,419</u>	<u>152,337,257</u>	<u>156,738,673</u>
Surplus/ (Deficit)	(8,346,694)	(12,678,263)	(16,835,101)	(21,236,517)
Ending Balance	<u>\$38,163,936</u>	<u>\$25,485,673</u>	<u>\$8,650,572</u>	<u>(\$12,585,945)</u>

#### Assumptions for Multi-Year Projection

- Revenue \$0 new revenue
  - Growth 0%
  - COLA 0%
  - Assumes no additional workload reductions
    - Negative growth
  - Assumes no "triggers"
- Expenditures \$3 to \$5 million in additional cost
  - Step and Column movement
  - Known PERS employer rate increases
  - Health Benefits Premium increase (District cost) 10% per year
  - Utilities cost increase 3% per year

### **Risks and Concerns**

Imbalanced state budget

- LAO California Fiscal Outlook published tomorrow
- DOF and LAO must determine by December 15, 2011 whether Trigger 1 and/or Trigger 2 must be implemented

Trigger 1

Student enrollment fee increase from \$36 to \$46
 Delayed until July 1, 2012

Trigger 2

- Additional state funding reductions
- As workload measures (negative growth)
- Mid-year expenditure adjustments and reductions very difficult

Managing FTES generation very important in a period of workload measure reductions (negative growth)

### **Risks and Concerns**

We can expect continued apportionment deferrals (IOU's) if state needs to make additional reductions to Prop 98

- State may not be able to buy back these cash deferrals for a long time
- Continuing cash flow concerns
- Spending down ending fund balance
  - Provides needed cash flow for state IOU's
  - Won't last forever...

## **Questions?**