## **ORANGE COUNTY**

REPORT ON
AUDIT OF FINANCIAL STATEMENTS
AND SUPPLEMENTARY INFORMATION
INCLUDING REPORTS ON COMPLIANCE
June 30, 2008

# AUDIT REPORT June 30, 2008

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#### INDEPENDENT AUDITORS' REPORT

The Board of Trustees Rancho Santiago Community College District 2323 North Broadway Santa Ana, CA 92706-1640

We have audited the accompanying basic financial statements of the Rancho Santiago Community College District, as of and for the year ended June 30, 2008 as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall basic financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the basic financial statements listed in the aforementioned table of contents present fairly, in all material respects, the financial position of the Rancho Santiago Community College District as of June 30, 2008, and the results of its operations, changes in net assets and cash flows for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 10 to the financial statements, the Rancho Santiago Community College District adopted the provisions of GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, for the year ended June 30, 2008.

Board of Trustees Rancho Santiago Community College District

In accordance with Government Auditing Standards, we have also issued our report dated November 21, 2008 on our consideration of the Rancho Santiago Community College District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

The required supplementary information, such as the management's discussion and analysis and the schedule of funding progress, are not a required part of the basic financial statements, but has supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming an opinion on the Rancho Santiago Community College District's basic financial statements. The supplementary sections are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is also not a required part of the basic financial statements. The supplementary information, including the schedule of expenditures of federal awards have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

VICENTI. LLOYD & STUTZMAN LLP

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November 21, 2008

# MANAGEMENT'S DISCUSSION AND ANALYSIS Fiscal Year Ending June 30, 2008

#### INTRODUCTION

The following discussion and analysis provides an overview of the financial position and activities of the Rancho Santiago Community College District (the "District") for the year ended June 30, 2008. This discussion has been prepared by management and should be read in conjunction with the financial statements and notes thereto which follow this section.

The District is reporting according to the standards of Governmental Accounting Standards Board Statements No. 34 and 35 using the Business Type Activity (BTA) model. The California Community College Chancellor's Office, through its Fiscal Accountability Standards Committee, recommended that all community college districts use the reporting standards under the BTA model.

Rancho Santiago Community College District, governed by a seven member Board of Trustees, includes two comprehensive community colleges Santa Ana College and Santiago Canyon College, including a large continuing education program at various locations throughout our communities. The mission of the District is to respond to the educational needs of an ever-changing community and to provide programs and services that reflect academic excellence. The District's two colleges promote open access and celebrate the diversity of both its students and staff, as well as the community. Santa Ana College and Santiago Canyon College offer associate degrees, vocational certificates and transfer education, as well as developmental instruction and a broad array of specialized training. The continuing education programs offer non-college credit programs including high school diploma completion, basic skills, vocational certificates and self-development courses. Specific activities in both the colleges and continuing education will be directed toward economic development within the community.

## BASIC FINANCIAL STATEMENTS

This Annual Report consists of five components: (1) Management's Discussion and Analysis; (2) Basic Financial Statements; (3) Notes to the Basic Financial Statements; (4) Required Supplementary Information and (5) Supplementary Information, which among other things, includes supplemental combining statements for the District's discretely presented component units and federal and state schedules.

The following condensed financial information provides an overview of the District's financial activities as of and for the fiscal years ended June 30, 2008 and 2007. The District's component unit activity is presented in discrete format in the Supplementary Information section of the annual financial report and is not included in this management's discussion and analysis section. Component unit activity for the District consists of the three related foundations: (1) the Santa Ana College Foundation, (2) the Santiago Canyon College Foundation and (3) the Rancho Santiago Community College District Foundation.

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# MANAGEMENT'S DISCUSSION AND ANALYSIS Fiscal Year Ending June 30, 2008

The annual report consists of three basic financial statements that provide information on the District as a whole:

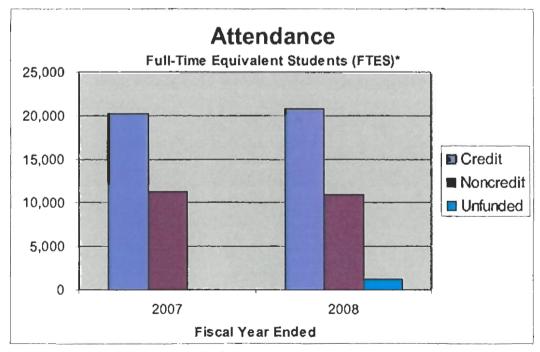
- The Statement of Net Assets
- The Statement of Revenue, Expenses and Changes in Net Assets
- The Statement of Cash Flows

Each one of these statements will be discussed

## **Attendance Highlights**

Fiscal year ended 2008 compared to 2007

- Total attendance at Santa Ana College and Santiago Canyon College increased by 4.4%. Santa Ana College increased by 826 FTES and Santiago Canyon College increased by 535 FTES.
- The unfunded portion of overcap FTES growth for 2007/08 equals 1,209 FTES. The diminished revenue for the District amounts to \$5.8 million.



<sup>\* --</sup> Full-time equivalent students is based on the District's annual Apportionment Attendance Report, form CCFS-320 filed with the state system. Credit and noncredit represent funded Factored FTES.

# MANAGEMENT'S DISCUSSION AND ANALYSIS Fiscal Year Ending June 30, 2008

## Financial Highlights

#### Statement of Net Assets

The Statement of Net Assets presents the assets, liabilities and net assets of the District as of the end of the fiscal year and is prepared using the accrual basis of accounting, which is similar to the accounting method used by most private-sector organizations. The Statement of Net Assets is a point of time financial statement whose purpose is to present to the readers a fiscal snapshot of the District. The Statement of Net Assets presents end-of-year data concerning assets (current and noncurrent), liabilities (current and noncurrent) and net assets (assets minus liabilities).

From the data presented, readers of the Statement of Net Assets are able to determine the assets available to continue the operations of the District. Readers are also able to determine how much the District owes vendors and employees. Finally, the Statement of Net Assets provides a picture of the net assets and their availability for expenditure by the District.

The difference between total assets and total liabilities (net assets) is one indicator of the current financial condition of the District; the change in net assets is an indicator of whether the overall financial condition has improved or worsened during the year. Assets and liabilities are generally measured using current values. One notable exception is capital assets, which are stated at historical cost less an allocation for depreciation expense.

The Net Assets (formerly called fund balance) are divided into three major categories. The first category, invested in capital assets, net of related debt, provides the equity amount in property, plant and equipment owned by the District. The second category is expendable restricted net assets; these net assets are available for expenditure by the District, but must be spent for purposes as determined by external entities and/or donors that have placed time or purpose restrictions on the use of the assets. The final category is unrestricted net assets that are available to the District for any lawful purpose of the District.

# MANAGEMENT'S DISCUSSION AND ANALYSIS Fiscal Year Ending June 30, 2008

# The Statement of Net Assets as of June 30, 2008 and 2007 is summarized below:

	(in thousands)			2007 to 2008		
ASSETS	2008			2007	Change	
Current Assets:						
Cash and cash equivalents	\$	230,838	\$	260,458	-11%	
Receivables		16,014		18,733	-15%	
Inventory & other assets		3,817		2,441	56%	
Total current assets		250,669		281,632	-11%	
Noncurrent Assets:						
Restricted eash and eash equivalents		14,090		13,233	6%	
Other assets		3,759		3,958	-5%	
Capital assets, net		289,655		266,030	9%	
Total noncurrent assets		307,504		283,221	9%	
Total assets	\$	558,173	\$	564,853	-1%	
LIABILITIES Current Liabilities: Accounts payables & accrucd fiabilities	S	19,620	\$	22,652	-13%	
Deferred revenue	3		Φ		-6%	
		8,190		8,705		
Long-term liabilities-current portion		12,560		9,748	29%	
Bonds payable  Amounts held in trust for others		6,346 561		3,796	67% 8%	
				519	•	
Total current liabilities		47,277		45,420	4%	
Noncurrent Liabilities:						
Long-term liabilities, noncurrent portion		28,028		30,097	-7%	
Bonds payable		336,077		341,025	-1%	
Total noncurrent liabilities		364,105		371,122	-2%	
Total Liabilities		411,382		416,542	-1%	
NET ASSETS						
Invested in capital assets, net of						
related debt		115,422		108,518	6%	
Restricted		17,073		16,075	6%	
Unrestricted		14,296		23,718	-40%	
Total net assets		146,791		148,311	-1%	
Total liabilities and net assets	\$	558,173	\$	564,853	-1%	

# MANAGEMENT'S DISCUSSION AND ANALYSIS Fiscal Year Ending June 30, 2008

## Fiscal year ended 2008 compared to 2007

- Inventory and other assets is mainly bookstore inventory, bookstore inventory increased by \$0.4 million due to textbook price increases.
- Capital assets, net increased by \$24 million primarily due to construction in progress and the completion of building and improvement projects at the colleges.
- Long-term liabilities current portion increased by \$2.8 million due to the increase in other post-employment benefits for the implementation of GASB Statement No. 45.
- Bonds payable, long-term increased by \$2.5 million due to the principal payments for the bond obligations.

# Statement of Revenues, Expenses and Changes in Net Assets

Changes in total net assets as presented on the Statement of Net Assets are based on the activity presented in the Statement of Revenues, Expenses and Changes in Net Assets. The purpose of this statement is to present the operating and non-operating expenses incurred whether paid or not, by the District. Thus, this Statement presents the District's results of operations.

Generally, operating revenues are earned for providing goods and services to the various customers and constituencies of the District. Operating expenses are those expenses incurred to acquire or produce the goods and services provided in return for the operating revenues and to fulfill the mission of the District. Non-operating revenues are those received or pledged for which goods and services are not provided; for example, state appropriations while budgeted for operations, are considered non-operating revenue according to generally accepted accounting principles because they are provided by the legislature to the District without the legislature directly receiving commensurate goods and services for those revenues.

# MANAGEMENT'S DISCUSSION AND ANALYSIS Fiscal Year Ending June 30, 2008

The Statement of Revenues, Expenses and Changes in Net Assets for the Years Ended June 30, 2008 and 2007 is summarized below:

	(in tho	2007 to 2008	
REVENUES	2008 2007		Change
Operating revenues:			
Net tuition and fees	\$ 9,957	\$ 9,701	3%
Grants and contracts, non-capital	39,686	41,488	4%
Auxiliary enterprise, net	8,061	7,518	7%
Total operating revenues	57,704	58,707	-2%
EXPENSES			
Operating expenses:			
Safaries	122,616	111,684	10%
Employee benefits	31,988	32,874	-3%
Supplies, materials, other operating			
expenses and services	35,803	34,125	5%
Financial aid	8,662	7,651	13%
Utilities	4,346	4,181	4%
Depreciation	10,316	9,655	7%
Total operating expenses	213,731	200,170	7%
Operating meome (loss)	(156,027)	(141,463)	10%
NONOPERATING REVENUES (EXPENSES)			
State apportionments, noncapital	89,318	92,275	-3%
Local property taxes	43,812	39,168	12%
State taxes and other revenues	4,791	5,358	-11%
Investment income	11,533	12,136	-5%
Other nonoperating revenues/(expenses), net	(14,039)	(880,01)	39%
Total nonoperating revenues (expenses)	135,415	138,869	-2%
Income before other revenues, expenses,			
gains or losses	(20,612)	(2,594)	695%
Apportionments & property taxes, capital	18.054	11,773	53%
Investment & other income, capital	1,038	1,091	-5%
Increase (decrease) in net assets	(1,520)	10,270	-115%
NET ASSETS			
Net assets-beginning of year (2007 as restated)	148,311	138.041	7%
Net assets-end of year	\$ 146,791	S148,311	-1%

# MANAGEMENT'S DISCUSSION AND ANALYSIS Fiscal Year Ending June 30, 2008

Fiscal year ended 2008 compared to 2007

- Salaries increased 10% mainly due to annual step increases, negotiated raises for employee groups and new funded positions.
- Apportionment & property taxes, capital increased by \$6.3 million mainly due to the collection
  of voted indebtedness secured property taxes and the local assistance and capital outlay claim
  reimbursement programs. There was a total increase of approximately \$4.8 million between
  property taxes and the reimbursement claim programs.

#### Statement of Cash Flows

The Statement of Cash Flows provides information about cash receipts and cash payments during the fiscal year. This statement also helps users assess the District's ability to generate positive cash flows, meet obligations as they come due and the need for external financing.

The Statement of Cash Flows is divided into five parts. The first part reflects operating cash flows and shows the net cash used by operating activities of the District. The second part details cash received for non-operating, non-investing and non-capital financing purposes. The third part shows cash flows from capital and related financing activities. This part deals with the cash used for the acquisition and construction of capital and related items. The fourth part provides information from investing activities and the amount of interest received. The last section reconciles the net cash provided/(used) to the ending cash balance reflected on the Statement of Net Assets.

# MANAGEMENT'S DISCUSSION AND ANALYSIS Fiscal Year Ending June 30, 2008

	(in thousands)				
	Fiscal year ended June 30,			e 30,	
_		2008		2007	
Cash Provided By (Used In):					
Operating activities	\$	(147,901)	\$	(126,326)	
Noncapital financing activities		155,644		144,194	
Capital financing activities		(46,440)		68,156	
Investing activities		9,934		13,860	
Net increase (decrease) in cash		(28,763)		99,884	
Cash - Beginning of year (2007 as restated)		273,691		173,807	
Cash - End of year	\$	244,928	\$	273,691	

- Operating activities consist of cash receipts from enrollment fees, grants and contracts and cash payments for salaries, benefits, supplies, utilities and other items related to the instructional program.
- Non-capital financing activities are primarily state apportionment and property taxes.
- Capital financing activities consist of purchases of capital assets (land, buildings and equipment) and bond interest payments and receipts from federal and state grants for capital purposes as well as property tax revenue for bond repayments.
- Cash from investing activities is interest earned on investments through the Orange County Investment Pool and the Local Agency Investment Fund (LAIF).

# MANAGEMENT'S DISCUSSION AND ANALYSIS Fiscal Year Ending June 30, 2008

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

## Capital Assets

(in thousands) Balances for fiscal year ended June 30, 2008 2007 Land \$ 84,875 \$ 84,857 160,174 119,288 Buildings & improvements Construction in progress 70,694 82,000 Equipment 57,818 56,810 Capital assets, gross 373,561 342,955 Less: accumulated depreciation 83,906 76,925 Capital assets, net 289,655 \$ 266,030

Fiscal year ended 2008 compared to 2007

As of June 30, 2008, the District had \$373.5 million in capital assets, less \$83.9 million accumulated depreciation for net capital assets of \$289.6 million. The District continues to work on the facilities projects that are part of the \$337 million bond master plan. The District spent approximately \$33.9 million on capital assets in 2007-08, of which \$27 million relates to bond proceeds, \$2.5 million relates to State Bond Funding and the remaining \$4.4 million is equipment. Depreciation charges totaled \$10.3 million in 2007-08.

# MANAGEMENT'S DISCUSSION AND ANALYSIS Fiscal Year Ending June 30, 2008

Some of the major capital additions during the 2007-08 fiscal year included:

	or the integer cuping and an analysis of the integer of the intege	(in thousands)
1.	Construction, Exercise Science Building - Santa Ana College	
	(SAC) & Santiago Canyon College (SCC)	\$ 3,301
2.	Various athletics related projects at Santa Ana College & Santiago	
	Canyon College – completion of softball field at SAC	4,357
3.	Construction, Santa Ana College - Maintenance & Operations	
	Facility	5,289
4.	Construction and remodeling in progress, various Santa Ana	
	College & Santiago Canyon College multiple buildings and	
	infrastructure	5,802
5.	Construction, Two story classroom building – Santa Ana College	971
6.	Equipment & Technology Equipment Purchases	4,343
7.	Construction, Science Building – Santiago Canyon College	7,175

## **Debt Administration**

## Long-Term Debt

#### (in thousands) Balances for fiscal year ended June 30, 2008 2007 Notes payable \$ \$ 106 136 Bond obligations 342,423 344,821 Other accrued liabilities 33,213 32,773 Total 375,742 377,730 Less: due within one year 11,637 6,607 Total long-term liabilities S 364,105 371,123

Fiscal year ended 2008 compared to 2007

At June 30, 2008, the District had \$365.9 million in outstanding long-term debt compared to \$355.5 million at June 30, 2007. The majority of the increase was due to principal and interest payments for the bond obligations.

# MANAGEMENT'S DISCUSSION AND ANALYSIS Fiscal Year Ending June 30, 2008

#### ECONOMIC FACTORS THAT MAY AFFECT THE FUTURE

## State Economy

- The financial position of the Rancho Santiago Community College District is closely tied to that of the State of California. The District receives over half of its funding through state apportionments and local property taxes. These two sources with student paid enrollment fees essentially make up the District's general apportionment, the main funding support for California community colleges.
- The State of California is currently in a precarious financial condition due to the slowing nationwide economy and the mortgage, real estate, banking and stock market crisis. Therefore, the State budget for fiscal year 2008-09 does not provide any increases in overall funding for community colleges.
- According to the 2008-09 State budget, student enrollment fees will remain at \$20 per unit for 2008-09.

# **RSCCD Budget**

#### At the time the budget was developed, the following assumptions were made:

- The 2008-09 State budget for community colleges contains a 0.68% Cost of Living Allowance (COLA) increase.
- The 2008-09 RSCCD adopted budget includes resources to enable the District to meet its FTES goal of base apportionment plus 1.27% funded growth.
- The District has budgeted the employer's share of the PERS contribution at 9.428% for 2008-09, an increase from 9.306%.
- Salary negotiations for 2008-09 have not been settled with the exception of the CSEA bargaining unit. Due to the economic situation of the State, no monetary increases are being negotiated at this time.
- The 2008-09 RSCCD adopted budget reflects a \$4 million reduction in anticipation to mid-year cuts for 2008-09 fiscal year.

# MANAGEMENT'S DISCUSSION AND ANALYSIS Fiscal Year Ending June 30, 2008

## Capital Improvements:

- The District has commenced construction of a new maintenance and operations facility at Santiago Canyon College during 2008-09.
- The District bid has been awarded to work on the final installation of the fire alarm system at Santa Ana College during 2008-09.
- The District will commence work on the two story classroom building at Centennial Education Center during 2008-09.
- The District will begin construction on the new child development facility at Santa Ana College during 2008-09.

## Requests for Information

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Vice Chancellor, Business Operations & Fiscal Services, 2323 North Broadway, Santa Ana, CA 92706, (714) 480-7340.



# STATEMENT OF NET ASSETS June 30, 2008

	Primary Government	Component Units
ASSETS		
Current Assets		
Cash and cash equivalents	<b>5</b> 230,694,599	\$ 1,368,619
Investments in local agency investment fund	143,282	
Investments		6,612,728
Accounts receivable, net	16,013,874	195,037
Due from fiduciary funds	436,708	
Inventory	2,340,967	
Prepaid expenses	840,345	5,000
Capitalized fees Total Current Assets	199,307 250,669,082	8,181,384
Total Carrent Assers	230,007,002	
Non-Current Assets:		
Restricted eash and eash equivalents	14,090,282	
Capitalized fees	3,759,460	
Capital assets, net of accumulated depreciation	289,654,265	1,169
Total Non-Current Assets	307,504,007	1,169
TOTAL ASSETS	\$ 558,173,089	\$ 8,182,553
LIABILITIES		
Current Liabilities		
Accounts payable	<b>\$</b> 10,373,627	\$ 44,483
Acerued liabilities	9,246,334	
Due to District		181,175
Due to fiduciary funds	561,012	
Deferred revenue	8,190,326	3,000
Compensated absences	6,512,306	
Bonds payable	6,345,833	
Estimated hability for open claims and IBNR's	756,395	
Other post-employment benefits	5,261,584	
Notes payable	30,222	
Total Current Liabilities	47,277,639	228,658
Non-Current Liabilities:		
Bonds payable	336,077,136	
Other post-employment benefits	27,952,200	
Notes payable	75,445	
Total Non-Current Liabilities	364,104,781	
TOTAL LIABILITIES	411,382,420	228.658
	<u> </u>	
NET ASSETS		
Invested in capital assets, net of related debt	115,422,242	
Restricted for		
Capital projects	9,064,908	
Debt service	7,797,431	
Scholarships and loans		1,813,913
Other special purposes	210,650	5,500,625
Unrestricted	14,295,438	639,357
TOTAL NET ASSETS	146,790,669	7,953,895
TOTAL LIABILITIES AND NET ASSETS	\$ 558,173,089	\$ 8,182,553

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS For the Fiscal Year Ended June 30, 2008

	Primary Government	Component Units
OPERATING REVENUES		
Tuition and fees (gross)	\$ 13,477,726	\$
Less: Scholarship discounts and allowances	(3.520,984)	
Net tuition and fees	9,956,742	
Grants and contracts, non-capital:		
Federal	18,014,425	308,514
State	20,278,925	
Local	1,392,119	1,795,425
Sales	8,061,479	
TOTAL OPERATING REVENUES	57,703,690	2,103,939
OPERATING EXPENSES		
Salaries	122,615,558	
Employee benefits	31,987,899	
Supplies, materials, and other operating		
expenses and services	35,802,563	1,842,002
Financial aid	8,662,531	
Utilities	4.346,315	
Depreciation	10,316,430	
TOTAL OPERATING EXPENSES	213,731,298	1,842,002
OPERATING INCOME (LOSS)	(156,027,608)	261,937
NON-OPERATING REYENUES (EXPENSES)		
State apportionments, non-capital	89,318,253	
Local property taxes	43,812,427	
State taxes and other revenue	4,791,443	
Interest and investment income, non-capital	11,532,454	(30,574)
Interest expense	(13.627,426)	
Other non-operating expenses	(4) 1,252)	(489,209)
TOTAL NON-OPERATING REVENUES (EXPENSES)	135,415,899	(519,783)
INCOME (LOSS) BEFORE OTHER REVENUES, EXPENSES, GAINS AND LOSSES	(20,611,709)	(2.57.846)
OTHER REVENUES, EXPENSES, GAINS AND LOSSES		
State apportionments, capital	3,321,200	
Interest and investment income, capital	1,037,587	
Local property taxes and other revenues	14,732,629	
TOTAL OTHER REVENUES, EXPENSES, GAINS AND LOSSES	19,091,416	
DECREASE IN NET ASSETS	(1,520,293)	(257,846)
NET ASSETS, BEGINNING OF YEAR	148,310,962	<u>8,211,741</u>
NET ASSETS, END OF YEAR	S 146,790,669	5 7,953,895

#### STATEMENT OF CASH FLOWS For the Fiscal Year Ended June 30, 2008

	Primary Government	Component Units
CASH FLOWS FROM OPERATING ACTIVITIES		
Tuition and fees	\$ 9,806,928	\$
Federal grants and contracts	17,803,489	
State grants and contracts	20,158,017	
Local grants and contracts	10,924,294	1,762,594
Sales	9,162,455	-
Payments to suppliers	(44,914,329)	(755,806)
Payments to/on-behalf of employees	(160,689,679)	(
Payments to/on-behalf of students	(9,755,229)	(503,399)
Net amounts due to liduciary funds	(396,882)	
Net cash provided (used) by operating activities	(147,900,936)	503,389
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES		
State apportionments and receipts	96,134,190	
Property taxes	55,199,137	
State tax and other revenues	4,310,485	
Net eash provided by non-capital financing activities	155,643,812	
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Interest on capital investments	940,946	
State apportionment for capital purposes	2,416,368	
Purchases of capital assets	(33,940,770)	(1,169)
Principal and interest paid on capital debt	(15,856,202)	
Net cash used by capital and related financing activities	(46,439.658)	(1,169)
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest on investments	9,934,208	
Reinvested interest and dividends		(356,275)
Purchase of investments		(3,079,417)
Proceeds on the sale of investments		3,191,484
Net cash provided (used) by investing activities	9.934,208	(244,208)
NET CHANGE IN CASH AND CASH EQUIVALENTS	(28,762,574)	258,012
CASH BALANCE - Beginning of Year	273.690.737	1,110,607
CASH BALANCE - End of Year	\$ 244,928,163	\$ 1,368,619

## STATEMENT OF CASH FLOWS For the Fiscal Year Ended June 30, 2008

# RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES

	Primary Government		Component Units	
CASH PROVIDED (USED) BY OPERATING ACTIVITIES				
Operating income (loss)	\$ (156,027,608)	s	261,937	
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:				
Depreciation expense	10,316,430			
Investment income (expense)			(519,783)	
Unrealized gain on investments			760,521	
Changes in assets and liabilities:				
Receivables, net	(225,823)		(70,353)	
Inventory	(396,430)			
Prepaid expense	(2,403)		599	
Accounts payable and accrued trabilities	(1.203,726)		30,072	
Deferred revenue	(514,855)		(17,600)	
Trust account liabilities	(196,282)			
Compensated absences	349,761			
Due to District		_	57,996	
Net eash provided (used) by operating activities	S (147,900,936)	S	503,389	

# STATEMENT OF FIDUCIARY NET ASSETS June 30, 2008

	Trust and Agency Funds	
ASSETS		
Cash and cash equivalents	S	2,910,342
Accounts receivable:	_	
Miscellaneous		7,640
Due from District		561,012
Prepaid expenses		8,691
TOTAL ASSETS	S	3,487,685
LIABILITIES		
Accounts payable	S	93,206
Deferred revenue		7,179
Due to District		436,708
Funds held in trust		2,118,480
TOTAL LIABILITIES		2,655,573
TOTAL NET ASSETS		832,112
TOTAL LIABILITIES AND NET ASSETS	S	3,487,685

# NOTES TO FINANCIAL STATEMENTS June 30, 2008

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

### A. REPORTING ENTITY

The District is the level of government primarily accountable for activities related to public education. The governing authority consists of elected officials who, together, constitute the Board of Trustees.

The District considered its financial and operational relationships with potential component units under the reporting entity definition of GASB Statement No. 14, The Financial Reporting Entity. The basic, but not the only, criterion for including another organization in the District's reporting entity for financial reports is the ability of the District's elected officials to exercise oversight responsibility over such agencies. Oversight responsibility implies that one entity is dependent on another and that the dependent unit should be reported as part of the other.

Oversight responsibility is derived from the District's power and includes, but is not limited to: financial interdependency; selection of governing authority; designation of management; ability to significantly influence operations; and accountability for fiscal matters.

Based upon the requirements of GASB Statement No. 14, and as amended by GASB Statement No. 39, Determining Whether Certain Organizations are Component Units, certain organizations warrant inclusion as part of the financial reporting entity because of the nature and significance of their relationship with the District, including their ongoing financial support to the District or its other component units. A legally separate, tax-exempt organization should be reported as a component unit of the District if all of the following criteria are met:

- 1. The economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the District, its component units, or its constituents.
- 2. The District, or its component units, is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization.

# NOTES TO FINANCIAL STATEMENTS June 30, 2008

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (continued)

## A. REPORTING ENTITY (continued)

3. The economic resources received or held by an individual organization that the District, or its component units, is entitled to, or has the ability to otherwise access, are significant to the District.

Based upon the application of the criteria listed above, the following potential component units have been included in the District's reporting entity:

The Rancho Santiago Community College District Foundation – is a nonprofit organization, organized in 1998, which operates as an auxiliary organization of the Rancho Santiago Community College District. The primary functions of the foundation are community and institutional development and administration of the Endowment Challenge Grant.

The Santa Ana College Foundation – is a nonprofit organization, organized in 1968 to assist in the achievement and maintenance of a superior program of public education and community participation with the Rancho Santiago Community College District by receiving contributions from the public, raising funds and making contributions to educational and community programs of Santa Ana College, and by developing, conducting and financing programs and projects designed to benefit the students enrolled in the educational and community programs of the District.

The Santiago Canyon College Foundation — is a nonprofit organization, organized in July 1998 which operates as an auxiliary organization of the Rancho Santiago Community College District. The primary functions of the foundation are to enhance and augment the mission of Santiago Canyon College (SCC). Its purpose is to seek, receive, and secure donations and gifts to assist the college in meeting its short and long-range goals and objectives.

The financial statements for the above foundations can be obtained from their respective offices.

# NOTES TO FINANCIAL STATEMENTS June 30, 2008

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (continued)

## B. FINANCIAL STATEMENT PRESENTATION

The accompanying financial statements have been prepared in conformity with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB), including Statement No. 34, Basic Financial Statements and Management's Discussion and Analysis – for State and Local Governments and including Statement No. 35, Basic Financial Statements and Management's Discussion and Analysis of Public College and Universities, issued in June and November 1999 and Audits of State and Local Governmental Units issued by the American Institute of Certified Public Accountants. The financial statement presentation required by GASB No. 34 and No. 35 provides a comprehensive, entity-wide perspective of the District's financial activities. The entity-wide perspective replaces the fund-group perspective used for internal reporting purposes. Fiduciary activities, with the exception of the Student Financial Aid Fund and the Retiree Benefits Fund, are excluded from the basic financial statements.

## C. BASIS OF ACCOUNTING

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of measurement made, regardless of the measurement focus applied.

For financial reporting purposes, the District is considered a special-purpose government engaged in business-type activities. Accordingly, the District's basic financial statements have been presented using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis, revenues are recognized when earned, and expenses are recorded when an obligation has been incurred. All significant intra-agency transactions have been eliminated.

For internal accounting purposes, the budgetary and financial accounts of the District have been recorded and maintained in accordance with the California Community College Systems Office Budget and Accounting Manual.

# NOTES TO FINANCIAL STATEMENTS June 30, 2008

## NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (continued)

## C. BASIS OF ACCOUNTING (continued)

To ensure compliance with the California Education Code, the financial resources of the District are divided into separate funds for which separate accounts are maintained for recording cash, other resources and all related liabilities, obligations and equities.

By state law, the District's Governing Board must approve a budget no later than September 15. A public hearing must be conducted to receive comments prior to adoption. The District's Governing Board satisfied these requirements. Budgets for all governmental funds were adopted on a basis consistent with generally accepted accounting principles (GAAP).

These budgets are revised by the District's Governing Board during the year to give consideration to unanticipated income and expenditures. Formal budgetary integration was employed as a management control device during the year for all budgeted funds. Expenditures cannot legally exceed appropriations by major object account.

In accordance with GASB Statement No. 20, the District follows all GASB statements issued prior to November 30, 1989 until subsequently amended, superceded or rescinded. The District has the option to apply all Financial Accounting Standards Board (FASB) pronouncements issued after November 30, 1989 unless FASB conflicts with GASB. The District has elected to not apply FASB pronouncements issued after the applicable date.

## 1. Cash and Cash Equivalents

The District's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. Cash in the County treasury is recorded at cost, which approximates fair value, in accordance with the requirements of GASB Statement No. 31.

# NOTES TO FINANCIAL STATEMENTS June 30, 2008

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (continued)

## C. BASIS OF ACCOUNTING (continued)

## 2. Accounts Receivable

Accounts receivable consists primarily of amounts due from the Federal government, state and local governments, or private sources, in connection with reimbursement of allowable expenditures made pursuant to the District's grant and contracts. Accounts receivable are recorded net of estimated uncollectible amounts. The District recognized for budgetary and financial reporting purposes any amount of state appropriations deferred from the current fiscal year and appropriated from the subsequent fiscal year for payment of current year costs as a receivable in the current year.

## 3. Inventories

Inventories are presented at the lower of cost or market on an average basis. Inventory consists of items held for resale through the bookstore. Expendable instructional, custodial, health and other supplies held for consumption are expensed when purchased.

## 4. <u>Prepaid Expenses</u>

Payments made to vendors for goods or services that will benefit periods beyond June 30, 2008, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which goods or services are consumed.

#### 5. Capitalized Fees

Amounts paid for fees and underwriting costs associated with long-term debt are capitalized and amortized to interest expense over the life of the liability. These costs are amortized using the straight-line method.

# NOTES TO FINANCIAL STATEMENTS June 30, 2008

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (continued)

# C. BASIS OF ACCOUNTING (continued)

## 6. Restricted Cash and Cash Equivalents

Restricted cash and cash equivalents are those amounts externally restricted as to use pursuant to the requirements of the District's grants, contracts, and debt service requirements.

# 7. Capital Assets

Capital assets are recorded at cost at the date of acquisition. Donated capital assets are recorded at their estimated fair value at the date of donation. For equipment, the District's capitalization policy includes all items with a unit cost of \$1,000 or more and an estimated useful life of greater than one year. Buildings as well as renovations to buildings, infrastructure, and land improvements that significantly increase the value or extend the useful life of the structure are capitalized.

The cost of normal maintenance and repairs that does not add to the value of the asset or materially extend the asset's life is recorded in operating expense in the year in which the expense was incurred. Depreciation is computed using the straight-line method with a half-year convention over the estimated useful lives of the assets, generally 50 years for buildings and building improvements, 15 years for portable buildings, 10 years for land improvements, 8 years for equipment and vehicles and 3 years for technology equipment.

## 8. Accounts Payable

Accounts payable consists of amounts due to vendors.

## 9. Accrued Liabilities

Accrued liabilities consist of salaries and benefits payable and deferred summer pay of \$9,246,334.

# NOTES TO FINANCIAL STATEMENTS June 30, 2008

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (continued)

## C. BASIS OF ACCOUNTING (continued)

#### 10. Deferred Revenue

Cash received for Federal and state special projects and programs is recognized as revenue to the extent that qualified expenditures have been incurred. Deferred revenue is recorded to the extent cash received on specific projects and programs exceeds qualified expenditures.

## 11. Compensated Absences

In accordance with GASB Statement No. 16, accumulated unpaid employee vacation benefits are recognized as a liability of the District as compensated absences in the Statement of Net Assets. The entire compensated absences liability is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirement.

The District has accrued a liability for the amounts attributable to load banking hours within accrued liabilities. Load banking hours consist of hours worked by instructors in excess of a full-time load for which they may carryover for future paid time off.

Sick leave benefits are accumulated without limit for each employee. The employees do not gain a vested right to accumulated sick leave.

Accumulated employee sick leave benefits are not recognized as a liability of the District. The District's policy is to record sick leave as an operating expense in the period taken since such benefits do not vest nor is payment probable; however, unused sick leave is added to the creditable service period for calculation of retirement benefits when the employee retires and within the constraints of the appropriate retirement systems.

# NOTES TO FINANCIAL STATEMENTS June 30, 2008

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (continued)

## C. BASIS OF ACCOUNTING (continued)

#### 12. Net Assets

Invested in capital assets, net of related debt: This represents the District's total investment in capital assets, net of outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of invested in capital assets, net of related debt.

<u>Restricted net assets — expendable</u>: Restricted expendable net assets include resources in which the District is legally or contractually obligated to spend resources in accordance with restrictions imposed by external third parties.

<u>Restricted net assets – nonexpendable</u>: Nonexpendable restricted net assets consist of endowment and similar type funds in which donors or other outside sources have stipulated, as a condition of the gift instrument, that the principal is to be maintained inviolate and in perpetuity, and invested for the purpose of producing present and future income, which may either be expended or added to principal. The District had no restricted net assets – nonexpendable.

<u>Unrestricted net assets</u>: Unrestricted net assets represent resources available to be used for transactions relating to the general operations of the District, and may be used at the discretion of the governing board, as designated, to meet current expenses for specific future purposes.

## 13. State Apportionments

Certain current year apportionments from the state are based upon various financial and statistical information of the previous year.

Any prior year corrections due to the recalculation in February of 2009 will be recorded in the year computed by the State.

# NOTES TO FINANCIAL STATEMENTS June 30, 2008

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (continued)

## C. BASIS OF ACCOUNTING (continued)

## 14. Property Taxes

Secured property taxes attach as an enforceable lien on property as of March 1. Taxes are payable in two installments on November 15 and March 15. Unsecured property taxes are payable in one installment on or before August 31.

Real and personal property tax revenues are reported in the same manner in which the County auditor records and reports actual property tax receipts to the Department of Finance. This is generally on a cash basis. A receivable has not been accrued in these financial statements for debt services because it cannot be estimated. A receivable has not been recognized in the General Fund for property taxes due to the fact that any receivable is offset by a payable to the State for apportionment purposes.

# 15. On-Behalf Payments

GASB Statement No. 24 requires that direct on-behalf payments for fringe benefits and salaries made by one entity to a third party recipient for the employees of another, legally separate entity be recognized as revenue and expenditures by the employer government. The State of California makes direct on-behalf payments for retirement benefits to the State Teachers and Public Employees Retirement Systems on behalf of all Community Colleges in California. However, a fiscal advisory was issued instructing districts not to record revenue and expenditures for these on-behalf payments. The amount of on-behalf payments made for the District is estimated at \$1,340,000 for STRS.

# NOTES TO FINANCIAL STATEMENTS June 30, 2008

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (continued)

# C. BASIS OF ACCOUNTING (continued)

#### 16. Classification of Revenues

The District has classified its revenues as either operating or nonoperating revenues according to the following criteria:

Operating revenues: Operating revenues include activities that have the characteristics of exchange transactions, such as student fees, net of scholarship discounts and allowances, and Federal and most state and local grants and contracts.

Nonoperating revenues: Nonoperating revenues include activities that have the characteristics of nonexchange transactions, such as State apportionments, taxes, and other revenue sources that are defined as nonoperating revenues by GASB No. 9, Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities that use Proprietary Fund Accounting, and GASB No. 33, such as investment income.

#### 17. Scholarship Discounts and Allowances

Student tuition and fee revenues, and certain other revenues from students, are reported net of scholarship discounts and allowances in the statement of revenues, expenses, and changes in net assets. Scholarship discounts and allowances are the difference between the stated charge for goods and services provided by the District, and the amount that is paid by students and/or third parties making payments on the students' behalf. Certain governmental grants, such as Pell grants, and other Federal, state or nongovernmental programs, are recorded as operating revenues in the District's financial statements. To the extent that revenues from such programs are used to satisfy tuition and fees and other student charges, the District has recorded a scholarship discount and allowance.

# NOTES TO FINANCIAL STATEMENTS June 30, 2008

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (continued)

## C. BASIS OF ACCOUNTING (continued)

#### 18. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

## **NOTE 2 - DEPOSITS AND INVESTMENTS:**

#### A. Deposits

#### **Custodial Credit Risk**

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a deposit policy for custodial risk. As of June 30, 2008, \$1,928,603 of the District's bank balance of \$2,223,077 was exposed to credit risk as follows:

Uninsured and collateral held by pledging bank's trust department not in District's name

\$1,928,603

## Cash in County

In accordance with the Budget and Accounting manual, the District maintains substantially all of its cash in the Orange County Treasury as part of the common education investment pool. These pooled funds are carried at cost which approximates fair value. The fair market value of the District's deposits in this pool as of June 30, 2008, as provided by the pool sponsor, was \$240,818,614.

# NOTES TO FINANCIAL STATEMENTS June 30, 2008

## NOTE 2 - DEPOSITS AND INVESTMENTS: (continued)

## A. Deposits (continued)

#### Cash in County (continued)

The County is authorized to deposit cash and invest excess funds by California Government Code Section 53648 et. seq. The county is restricted by Government Code Section 53635 pursuant to Section 53601 to invest in time deposits, U.S. government securities, state registered warrants, notes or bonds, State Treasurer's investment pool, bankers' acceptances, commercial paper, negotiable certificates of deposit, and repurchase or reverse repurchase agreements. The funds maintained by the County are either secured by federal depository insurance or are collateralized. Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool.

## B. Investments

The District maintains investments with the State of California Local Agency Investment Fund (LAIF) amounting to \$143,282 as of June 30, 2008. LAIF pools these funds with other governmental agencies and invests in various investment vehicles. These pooled funds approximate fair value. Regulatory oversight is provided by the State Pooled Money Investment Board and the Local Investment Advisory Board. LAIF is not subject to categorization as prescribed by GASB Statement No. 3 to indicate the level of custodial credit risk assumed by the District at year end.

## NOTE 3 - ACCOUNTS RECEIVABLE:

The accounts receivable balance as of June 30, 2008 consists of the following:

Federal and State \$13,007,936
Miscellaneous 3,005,938
\$16,013,874

# NOTES TO FINANCIAL STATEMENTS June 30, 2008

## **NOTE 4 - INTERFUND TRANSACTIONS:**

Interfund transfers consist of operating transfers from funds receiving resources to funds through which the resources are to be expended. Interfund receivables and payables result when the interfund transfer is transacted after the close of the fiscal year. Interfund activity within the government funds has been eliminated in the basic financial statements.

## NOTE 5 - CAPITAL ASSETS:

The following provides a summary of changes in capital assets for the year ended June 30, 2008:

	Balance July 1, 2007	Additions	Retirements	Balance June 30, 2008
Land Buildings and improvements Equipment Construction in progress Totals	\$ 84.856.820 119,287.791 56.810,126 81,999,961 342,954.698	\$ 18,303 40,886,009 4,342,930 27,889,062 73,136,304	(3,334,646) (39,195,534) (42,530,180)	\$ 84,875,123 160,173,800 57,818,410 70,693,489 373,560,822
Accumulated Depreciation				
Less accumulated depreciation for: Buildings and improvements Equipment Total of accumulated depreciation	36,102,005 40,822,768 76,924,773	3,249,120 7,067,310 10,316,430	(3,334,646)	39,351,125 44,555,432 83,906,557
Net Capital Assets	\$ 266,029,925	\$ 62,819,874	\$ (39,195,534)	\$ 289,654,265

### NOTES TO FINANCIAL STATEMENTS June 30, 2008

### NOTE 6 - LEASES:

### A. Operating Leases

The District has entered into various operating leases for land, buildings, and equipment with lease terms in excess of one year. None of these agreements contain purchase options. Future minimum lease payments under these agreements are as follows:

Fiscal Year	Lease Payment
2008-09	\$ 513,421
2009-10	319,187
2010-11	172,295
2011-12	70,227
2012-13	5,051
Total	\$ <u>1,080,181</u>

Current year expenditures for operating leases is approximately \$1,226,100. The District will receive no sublease rental revenues nor pay any contingent rentals for these properties.

### **NOTE 7 – GENERAL OBLIGATION BONDS:**

On November 5, 2002, the District voters authorized the issuance and sale of general obligation bonds totaling \$337,000,000. Proceeds from the sale of the bonds will be used to finance the construction, acquisition, and modernization of certain property and District facilities. On March 21, 2003, the District issued General Obligation Bonds, Election of 2002, Series 2003A of \$96,125,000 of current interest bonds. Interest ranges from 2.5% to 5.0% payable semiannually on March 1 and September 1.

On March 10, 2005, the District issued General Obligation Bonds, Election 2002, Series B of \$111,175,000 of current interest and \$8,824,867 of capital appreciation bonds. Interest ranges from 3.0% to 5.125% payable semiannually on March 1 and September 1.

On September 21, 2006, the District issued the General Obligation Bonds, Election 2002, Series C of \$86,255,000 of current interest bonds and \$34,619,329 of capital appreciation bonds. Interest ranges from 3.375% to 5.0% payable semiannually March 1 and September 1.

### NOTES TO FINANCIAL STATEMENTS June 30, 2008

### NOTE 7 - GENERAL OBLIGATION BONDS: (continued)

On August 5, 2005, the District issued 2005 General Obligation Refunding Bonds of \$49,925,000 of current interest bonds and \$3,634,299 of capital appreciation bonds. Interest rates range from 3.57% to 5.25% payable semiannually on March 1 and September 1.

Capital appreciation bonds were issued for Series B, C and the Refunded Bond with maturity dates from September 1, 2007 through September 1, 2025, September 1, 2024 through September 1, 2031, and September 1, 2010 through September 1, 2013 respectively.

The refunding proceeds were issued to pay off a portion of the Series A general obligation bonds. The refunding proceeds were placed into an irrevocable escrow account and will be used to fund the future required principal and interest payments of the refunded bonds. The refunded portions of the bonds are considered in-substance defeased and are not recorded on the financial statements. The net carrying value of the bonds refunded was \$1,924,935 less than the amount paid into the escrow account. This amount has been netted against the new debt and amortized over the life of the new debt which is shorter than the life of the old debt. The amount of debt that remains outstanding at June 30, 2008 for the original Series A issuance is \$28,705,000. The amount of refunded debt to be paid from the escrow account at June 30, 2008 for Series A is \$49,170,000.

### NOTES TO FINANCIAL STATEMENTS June 30, 2008

### NOTE 7 - GENERAL OBLIGATION BONDS: (eontinued)

The outstanding bonded debt for Rancho Santiago Community College District at June 30, 2008 is:

Series	Date of Issue	Interest Rate %	Maturity Date	Amount of Original Issue	Outstanding July 1, 2007	Issued Current Year	Redeemed Current Year	Outstanding June 30, 2008
2003A	3/21/2003	25-50	2028	\$ 96,125,000	\$ 30,205,000	2	\$ 1,500,000	\$ 28,705,000
Series B Accreted Interest	3/10/2005	30.513	2030	119,999,867	119,999, <b>86</b> 7 782,633	569,715	1,359,156 45,844	118,640,711 1,306,504
Series C Accreted Interest	9/21/2006	3 38 - 5.0	2032	120,874,329	120,874,329	680,769		120,874,329 680,769
Refunding Bond Accreted Interest	8/5/2005	3.57 - 5 25	2024	53,559,299	53,559,299 145,033	147,488		53,559,299 292,521
				\$ 390,558,495	\$ 325,566,161	\$ 1,397,972	S 2,905,000	324,059,133
						Bond Premium Deferred Charge	an Refunding	21,332,579 (2,968,743)
						Total Bonds Paya	v	\$ 342,422,969

The annual requirements to amortize all bonds payable, outstanding as of June 30, 2008, are as follows:

### Series A

		Current	
Year Ended		Interest	
June 30,	Principal	Component	fotal
2009	\$ 1,655,000	\$ 1,057,075	\$ 2,712,075
2010	1,800,000	1,009,388	2,809,388
2011	1,960,000	952,98 <b>7</b>	2,912,987
2012	2,125,000	886,400	3,011,400
2013	2,310,000	808,787	3,118,787
2014-2018	8,135,000	2,801,888	10,936,888
2019-2023	7,570,000	1,758,469	9,328,469
2024-2028	3,150,000	500,625	3,650,625
	<del></del>		
	\$ 28,705,000	\$ 9,775,619	\$ 38,480,619

### NOTES TO FINANCIAL STATEMENTS June 30, 2008

### NOTE 7 - GENERAL OBLIGATION BONDS: (continued)

The annual requirements to amortize all bonds payable, outstanding as of June 30, 2008, are as follows:

### Series B

Year Ended		Current Interest		Accreted Interest	
June 30,	 Principal	 Component		Component	 Total
2009	\$ 1,709,268	\$ 5,417,232	\$	80,732	\$ 7,207,232
2010	949,324	5,360,602		55,676	6,365,602
2011	1,218,440	5,365,310		86,560	6,670,310
2012	1,503,907	5,370,161		126,093	7,000,161
2013	1,796,804	5,367,858		173,196	7,337,858
2014-2018	14,103,048	26,767,230		2,031,953	42,902,231
2019-2023	23,019,962	25,073,570		4,125,037	52,218,569
2024-2028	38,299,958	18,452,542		4,030,042	60,782,542
2029-2030	36,040,000	1,884,206			37,924,206
	\$ 118,640,711	\$ 99,058,711	\$_	10,709,289	\$ 228,408,711

### NOTES TO FINANCIAL STATEMENTS June 30, 2008

### NOTE 7 - GENERAL OBLIGATION BONDS: (continued)

The annual requirements to amortize all bonds payable, outstanding as of June 30, 2008, are as follows:

### Series C

Year Ended June 30,	 Principal	 Current Interest Component	(	Accreted Interest Component	 Total
2009	\$ 2,010,000	\$ 3,851,713	\$		\$ 5,861,713
2010		3,806,488			3,806,488
2011		3,806,488			3,806,488
2012	255,000	3,802,185			4,057,185
2013	660,000	3,786,332			4,446,332
2014-2018	5,425,000	18,435,743			23,860,743
2019-2023	18,275,000	15,787,466			34,062,466
2024-2028	66,871,884	25,203,996		14,528,116	106,603,996
2029-2032	27,377,445	65,426,428		70,482,555	163,286,428
	\$ 120,874,329	\$ 143,906,839		85,010,671	\$ 349,791,839

### NOTES TO FINANCIAL STATEMENTS June 30, 2008

### NOTE 7 - GENERAL OBLIGATION BONDS: (continued)

The annual requirements to amortize all bonds payable, outstanding as of June 30, 2008, are as follows:

### **Refunding Bond**

Year Ended		Current Interest	Accreted Interest	
June 30,	Principal	Component	Component	Total
2009	\$	\$ 2,552,713	\$	\$ 2,552,713
2010		2,552,713		2,552,713
2011	569,282	2,552,713	110,718	3,232,713
2012	903,458	2,552,712	226,542	3,682,712
2013	921,911	2,552,712	288,089	3,762,712
2014-2018	18,004,648	11,410,431	470,353	29,885,432
2019-2023	30,475,000	4,681,581		35,156,581
2024	2,685,000	70,481		2,755,481
		D -0.07(0.7(		
	\$ 53,559,299	\$ 28,926,056	\$ 1,095,702	\$ 83,581,057

### NOTES TO FINANCIAL STATEMENTS June 30, 2008

### **NOTE 8 - LONG-TERM DEBT:**

 $\Lambda$  schedule of changes in long-term debt for the year ended June 30, 2008 is shown below:

	Beginning Balance July 1, 2007	Additions	Deductions	Ending Balance June 30, 2008	Amount Due m One Year
General Obligation Bond:					
Series 2003A - Current Interest	\$ 30,205,000	5	\$ 1,500,000	\$ 28,705,000	\$ 1,655,000
Series 2003A - Bond Preinforn	1,004,979		59,116	945,863	59,116
Refunding Bond - Corrent Interest	49.925.000			49,925,000	
Refunding Bond - Capital Appreciation	3,634,299			3,634,299	
Refunding Bond - Capital Appreciation Accreted Interest	145,033	147,488		292,521	
Refunding Bond - Bond Premium	4,964,286		303,936	4,660,350	303,936
Deferred Charge on Refunding	(3,154,289)		(185,546)	(2,968,743)	(185,546)
Series B - Current Interest	111,175,000		1,060,000	110,115,000	1,345,000
Series B - Capital Appreciation	8,824,867		299,156	8,525,711	364,268
Series B - Capital Appreciation Accreted Interest	782,633	569,715	45,844	1,306,504	80,732
Series B - Bond Premium	8,856,088		399,522	8,456,566	399,523
Series C - Current Interest	86,255,000			86,255,000	2,010,000
Series C - Capital Appreciation	34,619,329			34,619,329	
Series C - Capital Appreciation Accreted Interest		680,769		680,769	
Series C - Bond Premium	7,583,604		313,804	7,269,800	313,804
Total bond payable	344,820,829	1,397,972	3,795,832	342,422,969	6,345,833
Notes payable	135,889		50,222	105,667	30,222
Total band and notes payable	344,956,718	1,397,972	3,826,054	342,528,636	6,376,055
Other habilities:					
Other Post-Employment Benefits (OPEB)	32,773,119	440,665		33,213,784	5,261.584
Total long term habilities	\$ 377,729,837	\$ 1,838,637	5 3,826,054	\$ 375,742,420	\$ 11,637,639

### NOTES TO FINANCIAL STATEMENTS June 30, 2008

### **NOTE 9 - EMPLOYEE RETIREMENT PLANS:**

Qualified employees are covered under multiple-employer defined benefit pension plans maintained by agencies of the State of California. Academic employees are members of the State Teachers' Retirement System (STRS) and classified employees are members of the Public Employees' Retirement System (PERS) and part-time, seasonal and temporary employees and employees not covered by STRS or PERS are members of the Public Agency Retirement System (PARS).

### State Teachers' Retirement System (STRS)

### Plan Description

The District contributes to the State Teachers' Retirement System (STRS), a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by STRS. The plan provides retirement, disability and survivor benefits to beneficiaries. Benefit provisions are established by State statutes, as legislatively amended, within the State Teachers' Retirement Law. STRS issues a separate comprehensive annual financial report that includes financial statements and required supplementary information. Copies of the STRS annual financial report may be obtained from STRS, 7667 Folsom Boulevard, Sacramento, CA 95826.

### **Funding Policy**

Active plan members are required to contribute 8.0% of their salary and the District is required to contribute an actuarially determined rate. The actuarial methods and assumptions used for determining the rate are those adopted by the STRS Teachers' Retirement Board. The required employer contribution rate for fiscal year 2007-08 was 8.25% of annual payroll. The contribution requirements of the plan members are established and may be amended by State statute.

### NOTES TO FINANCIAL STATEMENTS June 30, 2008

### NOTE 9 - EMPLOYEE RETIREMENT PLANS: (continued)

### Public Employees' Retirement System (PERS)

### Plan Description

The District contributes to the School Employer Pool under the California Public Employees' Retirement System (CalPERS), a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by CalPERS. The plan provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by State statutes, as legislatively amended, within the Public Employees' Retirement Law. CalPERS issues a separate comprehensive annual financial report that includes required supplementary information. Copies of the CalPERS' annual financial report may be obtained from the CalPERS Executive Office, 400 P Street, Sacramento, CA 95814.

### **Funding Policy**

Active plan members are required to contribute 7.0% of their salary; currently the District contributes the employees' portion for California School Employees Association and confidential staff members. The District is required to contribute an actuarially determined rate. The actuarial methods and assumptions used for determining the rate are those adopted by the CalPERS Board of Administration. The required employer contribution for fiscal year 2007-08 was 9.306% of annual payroll. The contribution requirements of the plan members are established and may be amended by State statute.

### Contributions to STRS and PERS

The District's contributions to STRS and PERS for each of the last three fiscal years is as follows:

	STE	<u>RS</u>	PERS		
Year EndedJune 30,	Required Contribution	Percent Contributed	Required Contribution	Percent Contributed	
2006	\$4,576,592	100%	\$3,026,013	100%	
2007	5,063,576	100%	3,315,895	100%	
2008	5,496,829	100%	3,704,254	100%	

### NOTES TO FINANCIAL STATEMENTS June 30, 2008

### NOTE 9 - EMPLOYEE RETIREMENT PLANS: (continued)

### Public Agency Retirement System (PARS)

### Plan Description

The Public Agency Retirement System (PARS) is a defined contribution plan qualifying under §401(a) and §501 of the Internal Revenue Code. The plan covers part-time, seasonal and temporary employees and employees not covered by §3121(b)(7)(F) of the Internal Revenue Code. The benefit provisions and contribution requirements of plan members and the District are established and may be amended by the PARS Board of Trustees.

### **Funding Policy**

Contributions of 7.5% of covered compensation of eligible employees are made by the employer and employee. Total contributions, employer and employee combined, were made in the amount of \$856,071 during the fiscal year. The total amount of covered compensation was \$11,452,529. Total contributions made are 100% of the amount of contributions required for fiscal year 2007-08.

### NOTE 10 - POST-EMPLOYMENT HEALTH CARE BENEFITS:

### Plan Description

The District currently provides retiree and dependent medical coverage to eligible academic and classified employees. Persons retiring with more than ten years but less than fifteen years of service are eligible to receive medical benefits on a self-pay basis. Persons retiring with fifteen years or more service are eligible to receive medical benefits up to \$24,606 for 2008. (The maximum for most employees is \$15,768 for fiscal year 2008). Currently 340 employees meet those eligibility requirements.

For employees whose first paid date of contract services is on or after May 31, 1986 and who subsequently qualify for the foregoing fifteen (15) year retirec service benefit, the District will pay its portion of the insurance premium until the retiree reaches age 70. After age 70, such retirees may continue coverage at their own expense.

### NOTES TO FINANCIAL STATEMENTS June 30, 2008

### NOTE 10 - POST-EMPLOYMENT HEALTH CARE BENEFITS: (continued)

### Plan Description (continued)

Retirees' coverage ends the date the plan terminates or the date the retiree terminates coverage. In the instance of self-paid and partial paid retiree benefits, the coverage will be terminated when payment is 45 days past due. Dependent coverage terminates the date he/she ceases to be a dependent. The retiree health plan does not issue a separate financial report.

### Funding Policy

The District currently finances benefits on a pay-as-you-go basis. The District contributes 100 percent of the cost of current year premiums for eligible retired plan members and their spouses as applicable. For fiscal year ended 2008, the District contributed \$4,987,020 to the plan, consisting of \$3,755,639 for premiums and \$1,231,381 of an additional 1% charge to prefund the liability. Total member contributions were \$69,396.

### Annual OPEB Cost and Net OPEB Obligation

The District's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table on the following page shows the components of the District's annual OPEB cost for the year, the amount actually contributed, and changes in the OPEB obligations.

### NOTES TO FINANCIAL STATEMENTS June 30, 2008

### NOTE 10 - POST-EMPLOYMENT HEALTH CARE BENEFITS: (continued)

### Annual OPEB Cost and Net OPEB Obligation (continued)

Annual required contribution (ARC)	\$ 8,034,079
Interest on net OPEB obligation	1,450,426
Adjustment to annual required contribution	(1,523,611)
Annual OPEB cost (expense)	7,960,894
Contributions made	(3,755,639)
Change in net OPEB obligation	4,205,255
Net OPEB obligation - Beginning of Year (1)	29,008,529
Net OPEB obligation - End of Year	\$ 33,213,784

(1) GASB Statement No. 45 provides for a retrospective implementation, therefore the beginning net OPEB obligation is set at \$29,008,529 as of the beginning of the initial year to correspond with previous actuarial valuations.

The District's annual OPEB cost for the year, the percentage of annual OPEB cost contributed, and the net OPEB obligation for fiscal year ended 2008 was as follows:

Fiscal Year	Annual	<b>Annual OPEB</b>	Net OPEB
Ended	OPEB Cost	Cost Contributed	Obligation
6/30/2008	\$ 4,205,255	12.7%	\$ 33,213,784

### NOTES TO FINANCIAL STATEMENTS June 30, 2008

### NOTE 10 - POST-EMPLOYMENT HEALTH CARE BENEFITS: (continued)

### **Funding Status and Funding Progress**

As of February 1, 2008, the most recent actuarial valuation date, the plan was unfunded. The actuarial accrued liability (AAL) for benefits was \$80,643,026 and the unfunded actuarial accrued liability (UAAL) was \$80,643,026. The covered payroll (annual payroll of active employees covered by the plan) was \$122,846,428, and the ratio of the UAAL to the covered payroll was 65.6%. Although the plan has no segregated assets, the District does maintain a retiree benefits fund to designate resources for retiree health care costs. At June 30, 2008, the fund's cash balance was \$21,478,115.

Actuarial valuations of an ongoing benefit plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the health care cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets, if any, is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

### **Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, if any, consistent with the long-term perspective of the calculations.

In the February 1, 2008 actuarial valuation, the entry age normal actuarial cost method was used. The actuarial assumptions included a 5.0 percent long-term investment return on District funds, and an annual health care cost trend rate of 4%. Both rates included a 3% inflation assumption. The actuarial value of assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period. The UAAL is being amortized using the level percentage of payroll method. The remaining amortization period at June 30, 2008, was twenty-four years.

### NOTES TO FINANCIAL STATEMENTS June 30, 2008

### NOTE II - JOINT POWERS AGREEMENT:

The District participates in three joint powers agreement (JPA) entities; the Alliance of Schools for Cooperative Insurance Programs (ASCIP); Schools Excess Liability Fund (SELF); and Schools Alliance for Worker's Compensation Excess II (SAWCXII).

ASCIP arranges for and provides property, liability and workers' compensation insurance for its member school districts. The District pays a premium commensurate with the level of coverage requested.

SELF arranges for and provides a self-funded or additional insurance for excess liability for approximately 1,100 public educational agencies. SELF is governed by a board of 16 elected voting members, elected alternates, and two ex-officio members. The board controls the operations of SELF, including selection of management and approval of operating budgets, independent of any influence by the members beyond their representation on the board. Each member pays an annual contribution based upon that calculated by SELF's board of directors and shares surpluses and deficits proportionately to its participation in SELF.

SAWCXII arranges for and provides a self-funded or additional insurance for excess workers' compensation insurance for its member school districts. The District pays a premium commensurate with the level of coverage requested.

Each JPA is governed by a board consisting of a representative from each member district. Each governing board controls the operations of its JPA independent of any influence by the Rancho Santiago Community College District beyond the District's representation on the governing boards.

Each JPA is independently accountable for its fiscal matters. Budgets are not subject to any approval other than that of the respective governing boards. Member districts share surpluses and deficits proportionately to their participation in the JPA.

The relationships between the Rancho Santiago Community College District and the JPAs are such that none of the JPA's is a component unit of the District for financial reporting purposes.

### NOTES TO FINANCIAL STATEMENTS June 30, 2008

### NOTE 11 - JOINT POWERS AGREEMENT: (continued)

Condensed financial information of ASCIP, SELF and SAWCXII for the most current information available is as follows:

	ASCIP	SELF	SAWCXII
	6/30/2008	6/30/2007	6/30/2007
	(Unaudited)	(Audited)	(Audited)
Total assets Total liabilities	\$218,712,557	\$215,903,000	\$ 27,844,839
	133,986,429	185,793,000	_22,825,161
Retained earnings	\$_84,726,128	\$_30,110,000	\$ <u>5,019,678</u>
Total revenues Total expenditures	\$180,665,803	\$ 47.931,000	\$ 2,774,375
	160,805,929	_45,867,000	637,161
Net increase in retained earnings	\$_19,859,874	\$_2,064,000	\$ <u>2,137,214</u>

### NOTE 12 - INTERNAL SERVICE FUND:

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; natural disasters; and medical claims. During the fiscal year, the District maintained an Internal Service Fund to account for and finance its uninsured risks of loss. The Self Insurance Fund provides coverage for up to a maximum of \$25,000 for each general liability claim and \$10,000 for each property damage claim. The District is completely insured through ASCIP for worker's compensation claims in the current fiscal year. The Self-Insurance Fund is subject to assessments from the SAWCXII JPA for worker's compensation claims for prior years (early 1990's). The District participates in JPAs to provide excess insurance coverage above the self-insured retention level for worker's compensation, property and liability claims. Settled claims have not exceeded the coverage provided by the JPA in any of the past three fiscal years.

Funding of the Internal Service Fund is based on estimates of the amounts needed to pay prior and current year claims. Workers' Compensation claims are charged to the respective funds which generate the liability and the Property and Liability claims are paid by the General Fund.

### NOTES TO FINANCIAL STATEMENTS June 30, 2008

### NOTE 12 - INTERNAL SERVICE FUND: (continued)

At June 30, 2008, the District accrued the claims liability in accordance with GASB Statement No. 10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. The amount of liability is estimated at \$756,395. Changes in the reported liability are shown below:

	Beginning Fiscal Year Liability	Current Year Claims and Changes in Estimates	Claim <u>Payments</u>	Ending Fiscal Year Liability
Property and Liability Workers' Compensation	\$ 297,141 _476,695	\$ 98,257 2,300,192	\$ 98,257 2,317,633	\$ 297,141 459,254
	\$ <u>773,836</u>	\$ <u>2,398,449</u>	\$ <u>2,415,<b>890</b></u>	\$ 756,395

### NOTE 13 – RENTAL INCOME:

The District entered into a twelve-year operating lease contract with Santa Ana Unified School District in fiscal year 2001 to lease a building at Santa Ana College with annual lease payments of \$91,667 through 2013. The entire lease payment of \$1,100,000 was received in fiscal year 2001. This amount was recorded as deferred revenue and is being amortized to revenue over the twelve-year period. The balance of deferred revenue at June 30, 2008 is \$458,331.

### NOTES TO FINANCIAL STATEMENTS June 30, 2008

### **NOTE 14 - FUNCTIONAL EXPENSE:**

	_	Salaries & Benefits	& O	olies, Materials other Expenses and Services	Student Financial Aid	Depreciation	_	_Total
Instructional Activities	3	73,296,279	S	4,432,439	\$	S	S	77,728,718
Academic Support		15,090,831		694,130				15,784,961
Student Services		25,667,112		1,273,329				26,940,441
Operation & Maintenance of Plant		5,466,470		2,743,757				8,210,227
Institutional Support Services		22,935,897		5,771,295				28,707,192
Community Services & Economic Development		3,180,805		393,464				3,574,269
Ancillary Services & Auxiliary Operations		8,221,290		3,468,662				11,689,952
Physical Property & Related Acquisitions		744,773		13,426,189				14,170,962
Student Aid					8,662,531			8,662,531
Other Outgo				7,945,615				7,945,615
Depreciation Expense						10,316,430	_	10,316,430
Total	<u>s</u> ,	154,603,457	\$	40,148,880	\$ 8,662,531	\$ 10,316,430	5	213,731,298

### **NOTE 15 - COMMITMENTS AND CONTINGENCIES:**

### A. Litigation

The District is involved in various claims and legal actions arising in the ordinary course of business. In the opinion of management, the ultimate disposition of these matters will not have a material adverse effect on the District's financial statements.

### B. State and Federal Allowances, Awards and Grants

The District has received state and Federal funds for specific purposes that are subject to review and audit by the grantor agencies. Although such audits could generate expenditure disallowances under terms of the grants, it is believed that any required reimbursement will not be material.

### C. Purchase Commitments

As of June 30, 2008, the District was committed under various capital expenditure purchase agreements for construction and modernization projects totaling approximately \$41,565,400. Projects will be funded through bond proceeds, state funds and general funds.

### NOTES TO FINANCIAL STATEMENTS June 30, 2008

### **NOTE 16 – RELATED PARTIES:**

The District provides administrative services to the Foundations. The District pays salaries and benefits of the executive director, secretary and accountant. In addition, working space for employees who perform administrative services for the Foundations are provided by the District at no charge. The donated services and donated facilities for fiscal year 2008 were \$479,398 and \$14,822, respectively. Both have been reflected in the financial statements as donated services and facilities.

The RSCCDF distributes scholarship funds to the Foundations. The amount of scholarship funds distributed for fiscal year 2008 was \$2,000. In addition, the RSCCDF distributed in equal shares the net proceeds from an annual fundraising event to SACF and SCCF in the amount of \$138,554 in fiscal year 2008.



# SCHEDULE OF POSTEMPLOYMENT HEALTHCARE BENEFITS FUNDING PROGRESS For the Fiscal Year Ended June 30, 2008

	UAAL as a	Percentage of	Covered Payroll	65.6%
		Covered	Payroll	122,846,428
				₩
		Funding	Ratio	%0.0
	Infunded Actuarial	Accrued Liability	(UAAL)	80,643,026
	Unfu	Acc		69
Actuarial Accrued	iability (Entry Age	(Normal Method)	(AAL)	80,643,026
7	7			₩
Actuarial Value	jo	Assets	(AVA)	· \$
7		Actuarial	Valuation Date	2/1/2008
		Fiscal Year	Ended	6/30/2008

Note: Fiscal year 2008 was the year of implementation of GASB Statement No. 45, therefore, prior year comparative data is not available. In future years, three year trend information will be presented.

Although the plan has no segregated assets, the District does maintain a portion of the self-insurance fund to designate resources for retiree health care costs. At June 30, 2008, the fund's cash balance was \$21,478,115.

### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION For the Fiscal Year Ended June 30, 2008

### NOTE 1 - PURPOSE OF SCHEDULE:

### A. Schedule of Postemployment Healthcare Benefits Funding Progress

This schedule is prepared to show information for the most recent actuarial valuation and in future years, the information from the three most recent actuarial valuations in accordance with Statement No. 45 of the Governmental Accounting Standards Board, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. The schedule is intended to show trends about the funding progress of the District's actuarially determined liability for postemployment benefits other than pensions.



### HISTORY AND ORGANIZATION June 30, 2008

The Rancho Santiago Community College District was established in 1971 and serves a resident population of approximately 600,000 and includes portions of Santa Ana, Orange, Anaheim, Anaheim Hills, Irvine, Garden Grove, Newport Beach, Villa Park, Costa Mesa, Fountain Valley, Tustin and Yorba Linda. The District currently operates two colleges – Santa Ana College and Santiago Canyon College as well as the Orange County Regional Sheriff's Training Academy and four continuing education centers: Orange Education Center, Marketplace Education Center, Centennial Education Center and the Anaheim Hills Center.

### **BOARD OF TRUSTEES**

Member	Office	Term Expiration
Phillip E. Yarbrough	President	December 2010
R. David Chapel	Vice President	December 2008
Lawrence R. "Larry" Labrado	Clerk	December 2010
John R. Hanna	Member	December 2010
Alfredo M. Amezcua	Member	December 2008
Brian E. Conley	Member	December 2008
Lisa Woolery	Member	December 2008
Paul Garcia	Student Trustee	

### **DISTRICT EXECUTIVE OFFICERS**

Dr. Edward Hernandez, Jr.	Chancellor
Dr. Erlinda Martinez	President of Santa Ana College
Mr. Juan Vazquez	President of Santiago Canyon College
Mr. John Didion	Executive Vice Chancellor of Human Resources/
	Educational Services
Mr. Peter Hardash	Vice Chancellor, Business Operations and Fiscal Services

### RANCHO SANTIAGO COMMUNITY COLLEGE DISTRICT SCHEDULE OF ENPENDITURES OF FEDERAL AWARDS For the Fiscal Year Ended June 30, 2008

Ргодент Халья	Federal Catalog Number	Pass-Through Entity Identifying Number	Program Expenditures
NO DE LA CERTA PARA			
U.S. Department of Education Direct			
Financial Aid Cluster			
College Work Study	84 033		\$ 291,785
Perkins Loan	\$4 038		115,697
Pell Grant	84 063		7.081,264
Pell Grant - Financial Aid Administrative Allowance	84 063		12,765
SEOG	84 007		312,069
Academie Competitiveness Grant	84 375		119,100
Total Financial Aid Cluster			7,932,080
Adult Basic Education (ABE) Cluster			
Adult Basic Education	84 002		14,590
ABE - English Literacy/Civics Education	84 002		1,481,751
ABE - ESL	84 002		1,567,741
ABE - Vocational Literacy	84 002		6,028
ABE - Family Literacy	84 002		305,550
ABE - Secondary Education	84 CO2		172,707
ABE - Correction Program	84 002		60,081
Total Adult Basic Education Cluster			3,608,448
TRIO Cluster			
Student Support Services	84 042		274,205
Talent Search	84 044		318,473
Upward Bound	84 047		341,466
Total TRIO Cluster			934,145
Business & International Education Program	84 153		40,769
Child Care Access Means Parents in School	84 335		49,922
Gear Up III Program	84 334		929,819
Migrant Education - College Assistance Migram Program	84 149		240,930
Title III - Strengthening Insulutions	64 031		355,745
Tule V	84 031		793,770
Total direct from U.S. Department of Education			2,410,955
Passed through Program from American Institutes for Research (AIR)			
CALPRO - Regional Resource Center	84 002	CN077012	65, <b>c</b> 60
Passed through Program from California Community College Chancellor's Office (CCCC Vocational and Technical Education Act (VTEA)	.O)		
VTEA - Tech Prep. Education	84 048	99-TP-62	159,529
VTEA - Tule I-C	84 048	99-C01-046	869,045
Passed through Program from Department of Rehabilitation	04.55	/**	**
Job Development Training Placement Program	84 126	(1)	352,224
Passed through Program from California Community College Chancellor's Office (CCCC	O)		
Califans - CA Construction Confracting Program	20 205	07-311-002	28,625
Passed through Program from University of California, Irvine (UCI)  Geor Up II Program	84 344	P334A020290	67,778
Gest op it riogian	47,74	135471020270	
Total passed through from U.S. Department of Education			1,542,201
U.S. Department of Health and Human Services (HHS): Direct			
Head Start	93 600		147,975
Total direct from U.S. Department of Health and Human Services			147,975

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Fiscal Year Ended June 30, 2008

Program Name	Federal Catalog Number	Pass-Through Entity Identifying Number	Program Expendimees
Passed through Program from California Department of Education (CDE)			
CCDF Capacity Project/Infant Toddler	93 575	CCAP7251	4.312
Child Development Instructional Materials	93 575	CIMS6386	3,464
Passed through Program from California Community College Chancellor's Office (CCCCO)			
Temperary Assistance to Needy Families (TANF)	93 558	(1)	153,896
Total passed through from U.S. Department of Health and Human Services			161.672
U.S. Department of Hunning and Urban Development (HUD):			
Direct			
Hispanic Serving Institutions Assisting Communities (HSIAC)	14514		27.542
Fotal direct from U.S. Department of Housing and Urban Development			27.542
U.S. Department of Labor (DQL):			
Passed through Program from Cultionna Community College Chancellor's Office (CCCCO)			
Workforce Investment Act (WIA) - Norsing Grant	17 258	(1)	430,628
Total pursed through from U.S. Department of Labor:			430.628
U.S. Department of Agriculture (USDA):			
Direct			
Partnership for Transfer Success in USDA Cares Majors	10 223		31.990
Total direct from U.S. Department of Agriculture:			31.990
Passed through Program from Cabifornia Department of Education (CDE)			
Child and Adalt Circ Food Program	10 558	(1)	165,718
Total passed through from U.S. Department of Agriculture.	,	.,	165,718
Corporation for National and Community Services (CNCS):			
Passed through Program from Foundation for California Community Colleges Americans	94 006	(1)	117.270
Total Passed through from Carporation of National and Community Services		(1)	118.370
National Science Funadation (NSF):			
Passed through Program from City Cullege of San Francisco	47 074		
NSF - Bridge to Biotech Passed through Program from Consulting for Environmental System Technology, Inc.	4/9/4	(1)	6,561
NSF - CFEST	47 041	(631394	4,133
Total Passed through from National Science Foundation			10,694
U.S. Small Business Administration (SBA): Ducct			
Women's Business Center	59 043		148,130
Passed through Program from California State University, Eufletion	.7043		140,130
California Small Business Development Center (SBDC)	59 037	03CBF005	243,877
Total U.S. Small Bustness Administration			492,G07
Total Federal Awards			\$ 18,014,425
Student Financial Aid Loan Programs:			
Loans Outstanding			
Rancho Santiago Community College District had the following town balance outsta	nding as of	6/30/08:	
Perkins Program			5 411,485

Note: (1) Pass-through entity identifying number not readily available

# SCHEDULE OF STATE FINANCIAL ASSISTANCE - GRANTS For the Fiscal Year Ended June 30, 2008

		Progran	Program Revenues			Total
	Cash	Accounts	Deferred		ı	Program
Program Name	Received	Receivable	Revenue	Total	 	Expenditures
State Categorical Aid Programs:						
AB1725-Faculty and Staff Diversity	\$ 38,846	\$ 9	\$ 20,818	\$ 18,028	<b>∨</b> 3	18,028
AB1725-Staff Development	920.61	9				920.61
Associate Degree Nursing Program	339,824	7.7	143,777	196,047	7	196,047
AB77-Handicapped	2,547,695	5	24,337	2,523,358	56	2,523,358
Basic Skills-Reappropriation of Unused Funds	3,872,580	0	2,459,655	1,412,925	10	1,412,925
CA Math Diagnostic Testing	23,878	∞		23,878	on	23,878
Californía High School Exit Exam Program	197,573	3 57,685		255,258	20	255,258
Cal Grant	849,504	য়	23,562	825.942	7	825,942
CalWorks	672,083	3 3,778		675.861	_	675,861
Care Program	133,347	7	13,451	119,896	S	119,896
Career Exploration and Development	6,853	3 133,221		140,074		140,074
Career Technical Education and Economic Development	113,650	0 121,638		235.288	90	235,288
Carcer Technical Trailer Bill	310,058	<b>00</b>	7.115	302,943	~	302,943
Child Development Center	3,176,880	0 1,361,980		4,538,860	0	4,538,860
Economic Development Program Workplace Learning Resource Center	650,141	1 77,016		727.157	7	727.157
Extended Opportunity Program and Services (EOPS)	2,174,999	6	83.236	2,091,763		2,091,763
Faculty and Counselor Work Experience		40,524		40,524	-	40,524
Instructional Material Trailer Bill	534,878	×	85,961	448,917	7	448,917
Matriculation-Non Credit	2,389,593	3		2,389,593	~	2,389,593
Matriculation-Credit	2,969,865	5	94,596	2,872,269	Φ.	2,872,269
Naturalization Services Program	86,422	2 8,273		94,695		94,695
Santa Ana Middle College High School		107,791		107,791	_	162,701
Santiago Canyon College MESA CCP	61,126	601,8109		79,235	٠.	79,235
State Fund for Instructional Equipment	592,963	3	322,450	270,513	•	270,513
Student Financial Aid Administration	986,876	9	79,852	907,024		907,024
Teacher Preparation Pipeline Partners	231,765	5	51,537	180,228	~	180,228
Telecommunication Technology Infrastructure Program (TTIP)	360,443	3	261,471	98,972	~	98,972
Transfer and Articulation	10,000	0	139	9.861	_1	9.861
Total State Programs	\$ 23,350,918	\$ 1,930,015	\$ 3,674,957	\$ 21,605,976	(s)	21,605,976

### SCHEDULE OF WORKLOAD MEASURES FOR STATE GENERAL APPORTIONMENT ANNUAL (ACTUAL) ATTENDANCE For the Fiscal Year Ended June 30, 2008

Categories	Reported Data	Audit Adjustments	Revised Data
A. Summer Intersession (Summer 2007 only)     1. Noneredit <sup>1</sup>	1,196. <b>0</b> 4		1,196.04
<ul> <li>2. Credit</li> <li>B. Summer Intersession (Summer 2008 - Prior to July 1, 2008)</li> <li>1. Noneredit<sup>1</sup></li> <li>2. Credit</li> </ul>	1,872.88		1,872.88
C. Primary Terms (Exclusive of Summer Intersession)  1. Census Procedure Courses			
(a) Weekly Census Contact Hours	13,891.22		13,891.22
<ul><li>(b) Daily Census Contact Hours</li><li>2. Actual Hours of Attendance Procedure Courses</li></ul>	1,175.57		1,175.57
(a) Noncredit <sup>1</sup>	9,717.89		9,717.89
(b) Credit	3,780.03		3,780.03
3. Independent Study/Work Experience			
(a) Weekly Census Contact Hours	855.19		855.19
<ul><li>(b) Daily Census Contact Hours</li><li>(c) Noncredit Independent Study/Distance</li><li>Education Courses</li></ul>	351.74		351.74
D. Total FTES	32,840.56		32,840.56
Supplemental Information (subset of above information)			
E. In-Service Training Courses (FTES)	3,069.68		3,069.68
H. Basie Skills courses and Immigrant Education			
(a) Noncredit <sup>1</sup>	4,464.83		4,464.83
(b) Credit	765.34		765.34
CCFS 320 Addendum CDCP Noncredit FTES			
Centers FTES			
(a) Noncredit <sup>1</sup> (b) Credit	1,847.71		1,847.71

Including Career Development and College Preparation (CDCP) FTES

### RECONCILIATION OF ANNUAL FINANCIAL AND BUDGET REPORT WITH AUDITED FUND BALANCES For the Fiscal Year Ended June 30, 2008

The audit resulted in no adjustments to the fund balances reported on the June 30, 2008 Annual Financial and Budget Report (CCFS-311) based upon governmental accounting principles. Additional entries were made to comply with the GASB 34/35 reporting requirements. These entries are not considered audit adjustments for purposes of this reconciliation.

# ANNUAL FINANCIAL AND BÜDGET REPORT (CCFS-311) AND RECONCILIATION WITH STATEMENT OF NET ASSETS AND STATEMENT OF REVENUES, ENPENSES, AND CHANGES IN NET ASSETS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

		Special Revenue Funds	enue Funds				Internal Se	Internal Service Funds	
		Child		Bond interest and		Student			
Description	General Fund	Development Fund	Bookstore	Redemption Fund	Capital Projects Funds	Financial Aid Fund	Self-Insurance Fund	Other Internal Service Fund	Total
REVENUES: Federal Revenues State Revenues	\$ 10.155,001	\$ 353,080	s	S 113.050	\$ 3,321,200	\$ 7,506,344	s	S	S 18,014,425 120,732,174
TOTAL REVENUES	177.321,545	4,661,505	8,962,653	14.893.756	10.630,722	8.436.877	4.009,100	5,750.982	234,667,140
EXPENDITURES Academic Salaries Classified Salaries Employee Benefits	72,841,818 44,930,692 33,782,005	2.115.137 1.072.658 1.208.077	1,222,039				145.96 <b>8</b> 49,848	4,196.305	74.956.955 47.341,357 39.599,262
Supplies and Materials Other Operating Expenses and Services Cantal Orday	2,981,972 25,262,042 3,584,721	237,150 119,121 102,601	6,843,579 289,010 68,380		2,235 218,943 31,882,764	146.634	1,335 3,310,025 17,528	21,250	10,066,271 29,367,025 35,655,994
TOTAL ENPENDITURES	183,353,250	4.854,744	8,786.035		32,103,942	146,634	3,524,704	4,217,555	236,986.864
ENCESS (DEFICIENCY) OF REVENUES OVER ENPENDITURES	(6,031,705)	(193.239)	176.618	14,893,756	(21.473,220)	8,290,243	484,396	1.533,427	(2,319,724)
NET OTHER FINANCING SOURCES (USES)	(2.581.711)	(80.441)	(200.602)	(15,835,515)	2,437,596	(8,395,028)			(24,655,699)
NET INCREASE (DECREASE) IN FUND BALANCE	(8.613.416)	(273.680)	(23,982)	(941,759)	(19.035,624)	(104,785)	184,395	1,533,427	(26.975,423)
BEGINNING FUND BALANCE:	24,300,813	479,022	1,463.446	8,739,190	196.291.478	1,693,327	4.535,362	(11,987,136)	228,515,502
ENDING FUND BALANCE	S 15,687,397	\$ 205,342	\$ 4,439,464	\$ 7.797.431	\$ 177,255,854	\$ 1.588,542	\$ 5.019.758	\$ (10,455,709)	201.540,079
NECONCILIATION TO DECREASE IN NET ASSETS Net intrease in Fund Balance Capitalized assets Depreciation expense Increase in compensated balances Principal payments of notes payable Principal debt payments Bond accrited interest Bend accreted interest DECREASE IN NET ASSETS	\$ (26,975,423) 33,940,770 (10,316,430) (397,985) 30,222 2,859,156 691,528 (1,352,128) \$ (1,352,128) \$ (1,352,128)					RECONCILIATION TC Capital assets, net Compensated balances Bond payable Bond issuance cost Notes payable balance NET ASSETS	RECONCILIATION TO NET ASSETS Capital assets, net Compensated balances, long term Bend payable Bond issuance cost Netes payable balance NET ASSETS	2	289,654,265 (5,833,806) (342,422,969) 3,958,767 (105,667) 5   146,790,669

See the accompanying notes to the supplementary information.

### DISCRETELY PRESENTED COMPONENT UNITS COMBINING STATEMENT OF FINANCIAL POSITION June 30, 2008

	Santa Ana College Foundation	Santiago Canyon College Foundation	Rancho Santiago Community College District Foundation	Total
ASSETS				
Cash and cash equivalents	\$ 885,423	\$ 409,493	\$ 73,703	\$ 1,368,619
Accounts receivable	44,101	536	150,400	195,037
Prepaid expenses			5,000	5,000
Investments, at fair value	2,547,120	500,964	3,564,644	6,612,728
Capital assets, net of accumulated depreciation	1,169			1,169
TOTAL ASSETS	\$ 3,477 <u>,813</u>	\$ 910,993	\$ 3,793,747	\$ 8,182,553
LIABILITIES AND NET ASSETS				
LIABILITIES				
Accounts payable	S 13,344	S 12,787	<b>\$</b> 18,352	<b>S</b> 44,483
Due to District			181,175	181,175
Deferred revenue			3,000	3,000
TOTAL LIABILITIES	13,344	12,787	202,527	228,658
NET ASSETS				
Unrestricted	281,074	340,395	17,888	639,357
Temporarily restricted				
Scholarships	1,396,512	417,401		1,813,913
Programatic support	1,259,613	140,410	3,415	1,403.438
Endowment grant	527,270		3,569,917	4,097,187
Total temporarily restricted	3,183,395	557,811	3,573,332	7,314,538
TOTAL NET ASSETS	3,464,469	898,206	3,591,220	7,953,895
TOTAL LIABILITIES AND NET ASSETS	\$ 3,477,813	\$ 910.993	<b>\$</b> 3,793,747	\$ 8,182,553

### DISCRETELY PRESENTED COMPONENT UNITS COMBINING STATEMENT OF ACTIVITIES For the Fixel Year Ended June 30, 2008

		Unrestric	Unrestricted Funds			Temporarily	Temporarily Restricted Funds		
	Sante Ans College	Santiago Canyon College	Rancho Santiago Community College District		Santa Ana College	Sentingo Canyon College	Rancho Santiago Community College District	ļ	į
Support and revenue		ROBERTHOL	HOLLEDSTON	210	LOUIS DE LOUIS	LOCHUANON	Louisanion	685	10131
Support									
Contributions	\$ 27.584	\$ 21,145	\$ 11,690	\$ 60,419	2 560,402	\$ 141,782	2.600	S 704,784	S 765,201
Contributions from affliated foundation					772,69	69,277		138,554	138,554
Fundraising	49,308		208,076	257,384	88,400	51,754		140,152	397,538
Donated services	668,161	255,965	31,534	479,598				•	479,398
Federal grant				,			308,514	308,514	308,514
Donated facilities	6,782	7,950		14,732					14,732
Total support	275,573	285,060	251,300	811,933	718 079	262,813	311,114	1,292,006	2,107,939
Revenue									
Interest and dividends	15,599	5,892	866	22,489	14,813			14,813	37,302
Interest and dividends from investments	1,671			7.671	120,121	17,075		137,196	144,867
Realized gain on investments	6,706	13,832		20,538	30,699			30,699	51,237
Unrealized gain (loss) on investments	(28,380)	(44,070)	(339)	(68,789)	(170,181)	(36,057)		(206,238)	(276,027)
Other revenue			12,047	17.047				•	12 047
Total Revenue	4.596	(24,346)	12,706	(7,044)	(4.548)	(18.982)	1	(25,530)	(30,574)
Total support and revenue before net assets released from restrictions	280,169	260.714	264,006	864,889	713,531	245,831	311,114	1,268,476	2,073,365
Net Assets released from restrictions	478.527	176,332	348,674	1,003,533	(478,527)	(176,342)	(548,674)	(1.003,533)	
Total support and revenue after net assets released from restrictions	758.696	337,046	612,680	1,808,422	235,004	67,499	(52,550)	264,943	2,073,365
Expenses	463.400	110046	50-5	1 207 204				•	\$05 E0C
Supporting services:		2000							
Management and general	128,612	45.348	27,178	201,138				•	201,138
Fundraising	154,264	119,214	73,991	347,469					347,469
Total expenses	736,280	483_518	672,204	1,842,002				1	1,842,002
Endowment Gravi Investment Loss							(489,209)	(489,209)	(489,209)
Change in net assets/	22,416	(46.472)	(9,524)	(33,580)	235,004	67,499	(526,769)	(224,266)	(257,846)
Net assets Net assets-beginning of year Net assets-end of year	2.58.658	386,867 \$ 340,395	27.412	672,937 \$ 639,357	2,948,391	490,512	4.100,101	7,538,804	8,211,741

See the accompanying notes to the supplementary information.

### SCHEDULE OF FINANCIAL TRENDS AND ANALYSIS For the Fiscal Year Ended June 30,

	(Budget) 2	U09	2008		2007		2006	
	Amount	%	Amount	e/,,	Amount	%	Amount	%
GENERAL FUND:								<u>-</u>
Revenue								
Federal	\$ 12,000,705	6 34	<b>s</b> 10,155,001	5 46	\$ 9,814,246	5.78	\$ 9.530,372	6.31
State	116,160,862	61.34	112,736,592	60 63	114,997,375	67 70	30,047,658	53 02
County and Local	54,594,725	28 83	54,429,952	29.27	52,172,506	30 72	62.647,926	41.50
Other Financing Sources	141,595	0 07			166,506	0 10		
Total Revenue	182,897,887	96 58	177.321,545	95.37	177,150,633	164 30	152,225,956	100 83
Fxpenditures								
Academic Salarics	66,612,734	35 18	72,841,818	39.18	65,564,470	38 60	59,594,877	39 48
Classified Salaries	45,278,599	23 91	44,900,692	24,15	40,833,720	24 04	37,018,259	24 52
Employee Benefits	35,715,320	18 86	33,782,005	18.17	29,802,007	17.55	28,678,237	19 00
Supplies and Materials	3,725,456	1 97	2,981,972	1 60	3,169,437	1 87	3,003,733	1.99
Other Operating Expenses and Services	30,170,266	15 93	24,052,269	12 94	23,242,161	1368	20,662,702	13 69
Capital Outlay	5,131,216	271	3,584,721	1.93	4,443,192	2 62	2,008,098	1 33
Other Uses	<u>2,731,928</u>	1.44	3,791,484	2 04	2,788,259	1 64		
Total Expenditures	189,365,519	100.00	135,934.961	100 00	169,843,246	100 00	150.965,906	100 00
Net Other Finance Sources (Uses)							(1,742,102)	
Change in Fund Balance	§ (6,46 <b>7,632</b> )	(3.42)	\$ (8,613,416)	(4.63)	\$ 7,307,387	4 30	\$ (482,052)	(0.32)
Ending Fund Balance	\$ 9,219,765	4 87	\$ 15,687,397	8 44	\$ 24,300,813	14 31	\$ 16,993,426	11 26
Full-Time Equivalent Students (Factored)	31,958		32,841		31,471		31,192	
Total Long-Term Debt	<b>3</b> 374,759, <b>3</b> 75		\$ 375,742,420		\$ 377,729,837		\$ 245,556,991	

### IMPORTANT NOTES:

The California Community College Chancellor's Office has provided guidelines that recommend an ending fund balance of 3% of expenditures as a minimum, with a prudent ending fund balance being 5% of expenditures.

Fiscal year ended June 30, 2006 was audited by another CPA firm.

### NOTES TO SUPPLEMENTARY INFORMATION For the Fiscal Year Ended June 30, 2008

### **NOTE 1 - PURPOSE OF SCHEDULES:**

### A. Schedules of Expenditures of Federal Awards and State Financial Assistance

The audit of the Rancho Santiago Community College District for the year ended June 30, 2008 was conducted in accordance with OMB Circular A-133, which requires a disclosure of the financial activities of all federally funded programs. To comply with A-133 and state requirements, the Schedule of Federal Awards and the Schedule of State Financial Assistance was prepared for the Rancho Santiago Community College District on the modified accrual basis of accounting.

### B. Subrecipients

Of the Federal expenditures presented in the Schedule of Federal Awards, the District provided Federal awards to subrecipients as follows:

Program Title	CFDA <u>Number</u>	Account Provided to Subrecipients
Gear-up III	84.334	\$ 1,545,859
Title V HIS Coop	84.031	928,260
VTEA Tech Prep	84.048	30,000
•		\$2,504,119

### C. Schedule of Workload Measures for State General Apportionment and Annual Hours of Instruction

The Schedule of Workload Measures for State General Apportionment and Annual Hours of Instruction represents the basis of apportionment of the Rancho Santiago Community College District's annual source of funding.

### D. Reconciliation of Annual Financial and Budget Report with Audited Fund Balances

This schedule reports any audit adjustments made to the fund balances of all funds as reported on the Form CCFS-311.

### NOTES TO SUPPLEMENTARY INFORMATION For the Fiscal Year Ended June 30, 2008

### NOTE 1 - PURPOSE OF SCHEDULES: (continued)

### E. Annual Financial and Budget Report (CCFS-311) and Reconciliation with the Statement of Net Assets and Statement of Revenues, Expenses and Changes in Net Assets

This schedule provides financial information to the California Community College Systems Office of the fund equity of all funds of the District. A reconciliation is provided to reconcile the CCFS-311, which is on a modified accrual basis of accounting to the Statement of Net Assets and Statement of Revenues, Expenses and Changes in Net Assets, which are on the accrual basis of accounting.

### F. Combining Statements for Discretely Presented Component Units

These statements represent the combining statements of financial position and statement of activities for the Santa Ana College Foundation, the Santiago Canyon College Foundation and the Rancho Santiago Community College District Foundation.

### G. Schedule of General Fund Financial Trends and Analysis

This report is prepared to show financial trends of the General Fund over the past three fiscal years as well as the current year budget. This schedule is intended to identify if the District faces potential fiscal problems and if they have met the recommended available reserve percentages.





### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Board of Trustees Rancho Santiago Community College District 2323 North Broadway Santa Ana, CA 92706-1640

We have audited the basic financial statements of Rancho Santiago Community College District (the District) as of and for the year ended June 30. 2008 and have issued our report thereon dated November 21, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Rancho Santiago Community College District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified a certain deficiency in internal control over financial reporting that we consider to be a significant deficiency.

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affect the District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the District's financial statements that is more than inconsequential will not be prevented or detected by the District's internal control. We consider the deficiency described in the accompanying schedule of findings and questioned costs to be a significant deficiency in internal control over financial reporting, which is described in the accompanying schedule of findings and questioned costs as item 08-3.

A material weakness is a significant deficiency, or a combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the District's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we do not believe that the significant deficiency described above is a material weakness.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Rancho Santiago Community College District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and questioned costs as items 08-1 and 08-2.

Rancho Santiago Community College District's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. We did not audit the District's response and, accordingly, we express no opinion on it.

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

This report is intended solely for the information and use of management, the audit committee, the Board, the California Department of Finance, the California Community College Systems Office and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

VICENTI, LLOYD & STUTZMAN LLP

Vicanti, Skayl : Stutzmen LLP

November 21, 2008

#### REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

The Board of Trustees Rancho Santiago Community College District 2323 North Broadway Santa Ana, CA 92706-1640

#### Compliance

We have audited the compliance of Rancho Santiago Community College District (the District) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended June 30, 2008. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the District's management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the District's compliance with those requirements.

In our opinion, the District complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2008.

## REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

#### Internal Control Over Compliance

The management of the District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the entity's internal control.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of management, the audit committee, the Board, the California Department of Finance, the California Community College Systems Office and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

VICENTI, LLOYD & STUTZMAN LLP

Vicati, Hayl & Stromy UP

November 21, 2008



#### REPORT ON STATE COMPLIANCE

The Board of Trustees Rancho Santiago Community College District 2323 North Broadway Santa Ana, CA 92706-1640

We have audited the basic financial statements of Rancho Santiago Community College District, as of and for the year ended June 30, 2008, and have issued our report thereon dated November 21, 2008.

Our examination was made in accordance with auditing standards generally accepted in the United States of America and, accordingly, included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances.

In connection with our audit, we performed an audit for compliance as required in Part II, State and Federal Compliance Requirements for those programs identified in the California Department of Finance's 2008 transmittal of audit requirements for community colleges. The objective of the examination of compliance applicable to the Rancho Santiago Community College District is to determine with reasonable assurance:

- Whether the District's salaries of classroom instructors equal or exceed 50 percent of the District's current expense of education in accordance with Section 84362 of the Education Code.
- Whether the District has the appropriate documentation to support the FTES, if any, that are claimed for instructional service agreements/contracts.
- Whether the District has the ability to support timely accurate and complete information for workload measures used in the calculation of State General Apportionment.
- Whether the District has acted to ensure that the residency of each student is properly classified and that only the attendance of California residents is claimed for apportionment purposes.

#### REPORT ON STATE COMPLIANCE

- Whether the District claimed for apportionment purposes only the attendance of students actively enrolled in a course section as of the census date.
- Whether District has complied with all requirements necessary to claim FTES for the attendance of concurrently enrolled K-12 pupils.
- Whether the District had local funds to support at least 75 percent of the credit matriculation activities and that all matriculation expenditures are consistent with the District's State approved matriculation plan.
- Whether the Gann Limit Calculation was properly calculated and supported by adequate documentation.
- Whether the District is reporting the total amount that students should have paid for enrollment fees for the purpose of determining the District's share of annual apportionment.
- Whether the District expended CalWORKS program State and TANF funds to provide specialized student support services, curriculum development, or instruction to eligible CalWORKS students.
- Whether the District spent an amount equal to or greater than the amount provided by the State for scheduled maintenance and special repairs. Funds provided by the State must be to supplement, not supplant, District scheduled maintenance funds.
- Whether all District courses that qualify for State apportionment are open to enrollment by the general public unless specifically exempted by statute.
- Whether the District has adopted policies or regulations regarding the authority of the District to require students to provide various types of instructional materials and whether the District has advised students of the exemptions from payment of health fees and established a process to ensure that students may claim the exemptions.

In our opinion, except for Findings 08-1 and 08-2 described in the accompanying schedule of findings and questioned costs, Rancho Santiago Community College District complied with the compliance requirements for the state programs listed and tested above. Nothing came to our attention as a result of the aforementioned procedures to indicate that Rancho Santiago Community College District had not complied with the terms and conditions of state assisted educational programs not selected for testing.

Our examination of compliance made for the purposes set forth in the preceding paragraph of this report would not necessarily disclose all instances of noncompliance.

#### REPORT ON STATE COMPLIANCE

This report is intended solely for the information and use of management, the audit committee, the Board, the California Department of Finance, the California Community College Systems Office and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

VICENTI, LLOYD & STUTZMAN LLP

Vicinti, Blayl: Stitzman UP

November 21, 2008



#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS SUMMARY OF AUDITOR RESULTS June 30, 2008

Financial Statements	
Type of auditor's report issued:	Unqualified
Internal control over financial reporting:  Material weakness(es) identified?  Reporting condition(s) identified not contobe material weaknesses?	Yes X No usidered X Yes None reported
Noncompliance material to financial stat	ements noted? Yes X No
Federal Awards	
Internal control over major programs:  Material weakness(es) identified?  Reporting condition(s) identified not conto be material weaknesses?	Yes X No  Sidered Yes X None reported
Type of auditor's report issued on complian major programs:	ce for
Any audit findings disclosed that are require Reported in accordance with Circular A-Section .510(a)	
Identification of major programs tested	
CFDA Number(s)	Name of Federal Program or Cluster
84.007, 84.033, 84.038 and 84.063 84.048 84.334 84.149 59.043	Financial Aid Cluster VTEA GEAR UP III Program Migrant Education – College Assistance Migrant Prograr Women's Business Center
Dollar threshold used to distinguish between and Type B programs:	n Type A \$ 540,433
Auditee qualified as low-risk auditee?	X Yes No

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS RELATED TO FINANCIAL STATEMENTS June 30, 2008

#### FINDING 08-1 – HEALTH FEES

**Finding:** Per the Contract District Audit Manual, when the health fee is mandatory the method to apply for an exemption should be indicated in the course catalog or schedule of classes. At Santa Ana College and Santiago Canyon College, it was noted that the health fee is mandatory, however, there is no place near the stated fee that indicates the method or means to file for an exemption.

Questioned Costs: Not Applicable

**Recommendation:** It is our understanding that the District has revised the colleges' course catalog to reflect this required information.

**District Response:** This finding has been implemented. The course catalog for 2008-09 includes the required information on health fees.

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS RELATED TO FINANCIAL STATEMENTS June 30, 2008

#### FINDING 08-2 - MINIMUM CONDITIONS - "STANDARDS OF SCHOLARSHIP"

Finding: Districts may claim apportionment for one repetition for the attendance of a student repeating a course in which a student receives a grade if the student is repeating the course to alleviate substandard work, there were extenuating circumstances or there has been a significant lapse of time between attempts (CCR 58161). Districts may allow additional repetitions, however, they should not grant credit and should not report the students for apportionment purposes. Districts must establish a limit on the amount of remedial coursework a community college student may take. No student shall receive more that 30 semester units (or 45 quarter units) of credit in remedial coursework. Students that exhaust the unit limitation should be referred to appropriate adult noncredit education services. (CCR 55756.5).

We noted the following when reviewing course repetition procedures:

- There should be a policy in effect on the limitations of remedial course work. No policy related to this was noted in the course catalog and schedule of classes.
- Per discussion with personnel, the District does not have a method to track students taking remedial courses.
- At Santa Ana College and Santiago Canyon College, it was noted that the system currently being used is limited to three years or nine semesters of data. The District has been doing a separate reconciliation of those students. Differences noted were insignificant to the total FTES.

Questioned Costs: Not determined

#### Recommendation:

- It is our understanding that the District has revised the catalog to provide the policy on the limitations of remedial course work.
- The District should implement a procedure or method on the system to track students taking remedial courses to identify those that are close to exceeding or who have exceeded. A petition should be filed with admissions and records similar to those for substandard grade repetitions.
- The District is currently underway to implement a new system for their student information database.

**District Response:** The District has revised the catalog to provide the guidelines for remedial course limitation.

The new Datatel system will provide an improved method of tracking students taking remedial courses.

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS RELATED TO FINANCIAL STATEMENTS June 30, 2008

#### FINDING 08-3 – ANTI-FRAUD PROGRAMS

Finding: In accordance with the auditing standard (SAS 99) related to our consideration of fraud, we were required to assess the organization's anti-fraud program. Although the District has processes and procedures in place, we believe that additional controls and policies would strengthen the District's programs and bring it into alignment with the recommendations issued by the American Institute of Certified Public Accountants in their document entitled "Management Antifraud Programs and Controls: Guidance to Help Prevent, Deter, and Detect Fraud". The following recommendations are the result of interviews with a sample of management and employees regarding the culture of the organization and the intricacies of the current antifraud program.

#### Recommendation:

We believe the District should consider the following:

- 1) Develop a training program to communicate the organizational-wide code of ethics (BP 7020) to all employees; the training should also include the red flags related to fraud and how to communicate such concerns. This demonstrates the District's commitment to fraud awareness throughout the entity. This program should be ongoing with training provided throughout the organization at least annually. Employees should complete an annual confirmation of the training.
- 2) Conduct an analysis of the role internal audit has in developing and implementing an antifraud program. To ensure objectivity and provide open communication with those charged with governance, internal audit should make presentations and provide updates to the audit committee. Additional items to consider include whether the organizational structure provides a sufficient level of authority and oversight of the operations of internal audit and whether tools are sufficient to enable the internal audit staff to analyze and utilize computer assisted techniques. In the review of objectives, we believe attention should be given to provide a greater emphasis on risk-assessment in the financial accounting system including the payroll and attendance accounting systems.

**District Response:** An anti-fraud training program has been developed for the District. The Internal Auditor began training various departments in the fall of 2008. A schedule has been developed for the on-going training sessions for fiscal year 2008-09.

Internal Audit has addressed the risk-assessment of the new financial accounting system, Datatel, during the first year of implementation. The main focus included areas of payroll interface, accounts payable and general ledger.

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS RELATED TO FEDERAL AWARDS June 30, 2008

There were no findings and questioned costs related to federal awards for the fiscal year ended June 30, 2008.

#### STATUS OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS June 30, 2008

#### FINDING 07-1 - HEALTH FEES

**Finding:** Per the Contract District Audit Manual, when the health fee is mandatory the method to apply for an exemption should be indicated in the course catalog or schedule of classes. At Santa Ana College and Santiago Canyon College, it was noted that the health fee is mandatory, however there is no place near the stated fee that indicates the method or means to file for an exemption.

Questioned Costs: Not Applicable

**Recommendation:** The course catalog should be revised for 2008-09, since 2007-08 has been issued, to describe the method and means to apply for exemption of this fee. Additionally, the Spring 2008 schedule of classes should include this information.

Current Status: Improvement noted. See current year comment at Finding 08-1.

## STATUS OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS June 30, 2008

#### FINDING 07-2 - MINIMUM CONDITIONS - "STANDARDS OF SCHOLARSHIP"

Finding: Districts may claim apportionment for one repetition for the attendance of a student repeating a course in which a student receives a grade if the student is repeating the course to alleviate substandard work, there were extenuating circumstances or there has been a significant lapse of time between attempts (CCR 58161). Districts may allow additional repetitions, however, they should not grant credit and should not report the students for apportionment purposes. Districts must establish a limit on the amount of remedial coursework a community college student may take. No student shall receive more that 30 semester units (or 45 quarter units) of credit in remedial coursework. Students that exhaust the unit limitation should be referred to appropriate adult noncredit education services. (CCR 55756.5).

We noted the following when reviewing course repetition procedures:

- There should be a policy in effect on the limitations of remedial course work. No policy related to this was noted in the course catalog and schedule of classes.
- Per discussion with personnel, the District does not have a method to track students taking remedial courses.
- At Santa Ana College and Santiago Canyon College, it was noted that the system currently being used is limited to three years or nine semesters of data. The District has been doing a separate reconciliation of those students. Differences noted were insignificant to the total FTES.

Questioned Costs: Not determined

#### STATUS OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS June 30, 2008

## FINDING 07-2 - MINIMUM CONDITIONS - "STANDARDS OF SCHOLARSHIP" (continued)

#### Recommendation:

- The District should revise the catalog or schedule of classes to provide the policy on the limitations of remedial course work.
- The District should implement a procedure or method on the system to track students taking remedial courses to identify those that are close to exceeding or who have exceeded. A petition should be filed with admissions and records similar to those for substandard grade repetitions.
- The District is currently underway to implement a new system for their student information database.

#### **Current Status:**

- Bullet 1 Improvement noted.
- Bullet 2 and 3 Not implemented.

See current year finding at 08-2.

## STATUS OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS June 30, 2008

#### FINDING 07-3 – ANTI-FRAUD PROGRAMS

Finding: In accordance with the auditing standard (SAS 99) related to our consideration of fraud, we are required to assess the organization's anti-fraud program. Although the District has processes and procedures in place, we believe that additional controls and policies would strengthen the District's programs and bring it into alignment with the recommendations issued by the American Institute of Certified Public Accountants in their document entitled "Management Antifraud Programs and Controls: Guidance to Help Prevent, Deter, and Detect Fraud". The following recommendations are the result of interviews with a sample of management and employees regarding the culture of the organization and the intricacies of the current antifraud program.

**Recommendation:** We believe the District should consider the following:

- 1) Develop a training program to communicate the organizational-wide code of ethics (BP 7020) to all employees; the training should also include the red flags related to fraud and how to communicate such concerns. This demonstrates the District's commitment to fraud awareness throughout the entity. This program should be ongoing with training provided throughout the organization at least annually. Employees should complete an annual confirmation of the training.
- 2) Promote the use of the WeTIP program as an anonymous mechanism for reporting concerns about fraud. This should include a documented process for the receipt, retention and treatment of complaints that is confidential and anonymous.
- 3) Conduct an analysis of the role internal audit has in developing and implementing the anti-fraud program. To ensure objectivity and provide open communication with those charged with governance, internal audit should report to the audit committee. Additional items to consider include whether the current staff levels adequately meet the objectives of the District, whether the staff is receiving sufficient training, whether the organizational structure provides a sufficient level of authority and oversight of the operations of internal audit and whether tools are sufficient to enable the internal audit staff to analyze and utilize computer assisted techniques. In the review of objectives, we believe attention should be given to provide a greater emphasis on risk-assessment in the financial accounting system including the payroll and attendance accounting systems.

Current Status: Items I and 3 are not implemented; item 2 is partially implemented. See current year finding at 08-3.